

# STATE OF NEW JERSEY

## NOTES TO FINANCIAL STATEMENTS

### NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES

#### A. Basis of Presentation

The accompanying financial statements have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). The financial statements for the College and University Funds have been prepared in conformity with the American Institute of Certified Public Accountants' "Industry Audit Guide - Audits of Colleges and Universities."

The financial statements have been prepared primarily from accounts and records maintained by the State Comptroller. The financial data for the various public benefit corporations, authorities, commissions, colleges and universities has been derived from reports prepared by those organizations based on independent accounting systems maintained by them.

#### B. Financial Reporting Entity

For financial reporting purposes the State of New Jersey includes all fund types, account groups, departments, and agencies of the State, as well as boards, commissions, authorities, colleges and universities, for which the State is financially accountable. The following circumstances set forth the State's financial accountability for a legally separate organization:

1. The State is financially accountable if it appoints a voting majority of the organization's governing body and (a) it is able to impose its will on that organization or (b) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the State.
2. The State may be financially accountable if an organization is fiscally dependent on the State regardless of whether the organization has (a) a separately elected governing board or (b) a jointly appointed board.

Entities for which the State is financially accountable such as boards, commissions, authorities, colleges and universities are considered component units. These component units are included in the State's reporting entity because of the significance of their operational or financial relationships with the State. Component units are either discretely presented or blended. Discrete presentation entails reporting component unit financial data in columns separate from the financial data of the primary government (the State). Blending requires the component unit's balances and transactions to be reported in a manner similar to the balances and transactions of the State.

The following organizations comprise the State's component units. The New Jersey Building Authority and the New Jersey Transportation Trust Fund Authority are blended component units since they provide services entirely, or almost entirely to the State. Their activities are reported in a special revenue fund, debt service fund and general long-term debt account group. Additional pertinent information related to them is disclosed in the notes of the primary government. All other component units have been discretely presented. Additional pertinent information related to the discretely presented component units is reported separately from the notes of the primary government in Notes 18 and 19, respectively.

#### AUTHORITIES

Casino Reinvestment Development Authority  
Hackensack Meadowlands Development Commission  
New Jersey Building Authority  
New Jersey Development Authority for Small Businesses,  
Minorities' and Women's Enterprises  
New Jersey Economic Development Authority  
New Jersey Educational Facilities Authority  
New Jersey Environmental Infrastructure Trust  
New Jersey Health Care Facilities Financing Authority

New Jersey Higher Education Assistance Authority-NJ Class  
New Jersey Highway Authority  
New Jersey Housing and Mortgage Finance Agency  
New Jersey Redevelopment Authority  
New Jersey Sports and Exposition Authority  
New Jersey Transit Corporation  
New Jersey Transportation Trust Fund Authority  
New Jersey Turnpike Authority  
New Jersey Water Supply Authority  
South Jersey Port Corporation  
South Jersey Transportation Authority

## **COLLEGES AND UNIVERSITIES**

The College of New Jersey  
Thomas A. Edison State College  
Kean University of New Jersey (formerly Kean College of New Jersey)  
Montclair State University  
New Jersey City University (formerly Jersey City State College)  
New Jersey Institute of Technology  
The William Paterson University of New Jersey  
Ramapo College of New Jersey  
Rowan University  
Rutgers, the State University  
Richard Stockton College of New Jersey  
University of Medicine and Dentistry of New Jersey

### **C. Fund Accounting**

The State uses funds, account groups, and component units to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts which represent the fund's assets, liabilities, equity, revenues, and expenditures or expenses. State funds are classified into two categories: governmental and fiduciary. Each category is then divided into separate "Fund Types".

#### **1. Governmental Fund Types**

- a. General Fund - The fund into which all State revenues, not otherwise restricted by statute, are deposited and from which appropriations are made. The largest part of the total financial operations of the State is accounted for in the General Fund. Most revenues received from taxes, federal sources, and certain miscellaneous revenue items are recorded in this fund. The Appropriations Act enacted by the Legislature provides the basic framework for the operations of the General Fund.
- b. Special Revenue Funds - Are used to account for the proceeds of specific revenue sources (other than special assessments, expendable trusts, or major capital projects) that are legally restricted to expenditure for specific purposes.

- c. Debt Service Fund - Accounts for the accumulation of resources for, and the payment of, general long-term debt principal and interest. Amounts provided by the General Fund are deposited with banks that serve as paying agents.
- d. Capital Projects Funds - Account for financial resources to be used for the acquisition or construction of major capital facilities for State use. Funds granted to other units of government are not classified as capital projects funds and are included as expenditures of special revenue funds.

## **2. Fiduciary Fund Types**

- a. Expendable Trust Funds - Account for assets held by the State as a legal trustee when both principal and interest may be expended for designated purposes.
- b. Non-expendable Trust Funds - Accounts for assets held by the State as legal trustee in situations requiring that the principal be preserved intact and only the interest be expended as designated.
- c. Investment Trust Fund - Accounts for investment pool assets held by the State for legally separate entities that are not part of the State's financial reporting entity.
- d. Pension Trust Funds - Account for monies received for, expenses incurred by, and net assets available for plan benefits of the various public employee retirement systems.
- e. Agency Funds - Account for monies held by the State for custodial purposes only.

## **3. Account Groups**

- a. General Long-Term Debt Account Group - Accounts for the unmatured general long-term liabilities of the State.
- b. General Fixed Assets Account Group - Accounts for the State's fixed assets acquired or constructed for general government purposes. The State acquires and retains title to certain property shown in the college and university funds and would be entitled to any proceeds from the ultimate disposition of such property.

## **4. Component Units**

Accounts for the activities of legally separate organizations for which the elected officials of the State are financially accountable. The activities of blended component units are reported in special revenue funds, the debt service fund and general long-term debt account group. The activities of boards, commissions and authorities other than those blended are discretely presented as Component Units - Authorities. Colleges and universities for which the State is financially accountable are discretely presented as Component Units - College and University Funds.

## **D. Budgetary Process**

Annual budgets are adopted for the General Fund and certain special revenue funds (Casino Control, Casino Revenue, Gubernatorial Elections, and Property Tax Relief funds). The Legislature enacts the Budget through passage of specific departmental appropriations, the sum of which may not exceed estimated revenues. It is a constitutional requirement that the Budget be balanced. The Governor certifies the revenues. Before signing the Appropriations Act, the Governor may veto or reduce any specific appropriation, subject to Legislative override. Once passed and signed, the Budget becomes the State's financial plan for the coming year. During the year, the Budget may be revised by supplemental appropriations approved by both the Legislature and the Governor.

Budgetary control (legal control) is maintained at the department level as indicated on the organization chart. Budget revisions during the year, reflecting program changes or interdepartmental transfers of an administrative nature, may be effected with certain executive and legislative branch approval. Only the Legislature, however, may transfer appropriations between departments. Transfers within a department are permitted within certain guidelines and management approval.

Appropriations are authorized for expenditure during the fiscal year and for a period of one month thereafter, and unencumbered appropriations lapse at the end of the fiscal year, unless otherwise specified by the Appropriations Act.

The State's budgetary basis of accounting differs from that utilized to present financial statements in conformance with generally accepted accounting principles (GAAP). The main differences between the budgetary basis and the GAAP basis are that under the budgetary basis encumbrances are recognized as expenditures, the federal revenue related to such encumbrances is also recognized, and the budgetary basis reflects transactions only for the current fiscal year. In addition, under the GAAP basis certain grants and other financial assistance are required to be recorded as revenues and expenditures (See Note 2G). A reconciliation of the differences between the budgetary basis and GAAP basis are presented in Note 2.

## **E. Bond Fund Appropriations**

The State Constitution provides that the Legislature may not create a debt (where total outstanding debt would exceed one percent of total appropriations for the year) unless such law shall have been submitted to the people at a general election and approved by a majority of the legally qualified voters. After approval by the electorate, and prior to any bond sale, the Legislature may make appropriations up to the legally authorized amount of such bonds, which enables the State to enter into contracts with vendors.

## **F. Basis of Accounting**

All of the governmental funds and expendable trust and agency funds are accounted for on the modified accrual basis of accounting. In accordance with this basis, revenues are recognized when they become susceptible to accrual; that is, when they become both measurable and available to finance expenditures of the fiscal period. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Those revenues which are considered to be susceptible to accrual include amounts received during the 12 month period subsequent to June 30 that were earned as of June 30 and in the hands of receiving agents.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds and expendable trust funds are accounted for using a current financial resources measurement focus. With this measurement, only current assets and liabilities generally are included on the balance sheet. Operating statements of these funds present increases and decreases in net current assets. Agency funds are accounted for and reported in the same manner as governmental funds; however, since they are custodial in nature they do not involve measurement of results of operations.

All non-expendable trust funds, investment trust funds, and pension trust funds use the accrual basis of accounting and are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and liabilities associated with the operation of these funds are included on the balance sheet. Fund equity (i.e., net total assets) is segregated into contributed capital and retained earnings components. Operating statements of these funds present increases and decreases in net total assets.

Significant revenue sources which are susceptible to accrual include sales tax, individual income taxes, corporate income taxes, and federal grants. Licenses, fees, permits and other miscellaneous revenue are recognized when received since they normally are measurable only at that time. Revenue refunds payable are recorded as other liabilities on the combined balance sheet.

Expenditures are recorded on an accrual basis when the related liability is incurred. Disbursements for prepaid expenses, inventory items, and fixed assets are recorded when expenditures are incurred. Expenditures for principal and interest on general obligation long-term debt are recognized when due.

The activities of Component Units - College and University Funds are accounted for on the accrual basis of accounting including student tuition and fees when a semester covers more than one fiscal period. This revenue is deferred to the period in which it is earned.

The activities of Component Units - Authorities are accounted for using both the modified accrual basis and the accrual basis. Activities that are accounted for using the modified accrual basis are presented in a column in the combined statement of revenues, expenditures and changes in fund balance. Activities that are accounted for using the accrual basis are presented in a column in the combined statement of revenues, expenses and changes in retained earnings/fund equity and in the combined statement of cash flows. For balance sheet purposes, however, the activities of all Authorities are shown together in a separate column on the combined balance sheet.

The General Long-Term Debt Account Group and General Fixed Asset Account Group are not funds. An account group is concerned only with the measurement of financial position and does not involve measurement of results of operations.

## **G. Assets and Other Debits**

### **1. Cash and Cash Equivalents**

Deposits encompass the State's cash on deposit with financial institutions and several cash equivalents, including money market accounts with financial institutions and certificates of deposit. All deposits including cash equivalents that are subject to federal or state depository insurance generally are classified as deposits. Only investments with an original maturity of three months or less are considered to be cash equivalents. See Notes 3, 18 and 19 for details.

### **2. Investments**

Securities are recorded at fair value. Fair value is the amount at which a financial instrument could be exchanged in a current transaction between willing parties, other than in a forced or liquidation sale. In addition to the amounts invested directly, most of the funds included herein participate in the State of New Jersey Cash Management Fund wherein amounts also contributed by other units of government are combined into a large scale investment pool. The Pension Trust Funds also participate in a Common Pension Trust Fund pool whereby amounts contributed by the various Pension Trust Funds are combined for the purpose of investment. Participation in the Cash Management Fund Investment pool and the Common Pension Trust Fund pool is reflected as investments in the Balance Sheet. See Notes 4, 18 and 19 for details.

### **3. Receivables**

Receivables in the State's governmental and fiduciary funds, Component Units - Authorities, and Component Units - College and University Funds, primarily consist of federal revenues, taxes, loans, mortgages and other receivables. See Notes 5, 18 and 19 for details.

### **4. Fixed Assets**

General fixed assets are reported at cost or estimated historical cost based on appraisals or other acceptable methods when historical cost information is not available. Donated fixed assets are stated at market value at the date of donation. The State's general fixed assets consist of:

- a. All land, including parks and forests.
- b. All general government buildings, including hospitals, care and correctional facilities.
- c. Land improvements, and machinery and equipment with a unit cost above \$25,000 and \$20,000 respectively, used in general operations.
- d. Capital projects in the process of construction. Certain public domain fixed assets (including highways, bridges, highway lands and rights-of-way) are not capitalized. No depreciation is provided on general fixed assets.

For the Component Units - Authorities, which use the accrual basis of accounting, fixed assets are generally recorded at cost and depreciated over the respective lives of the various assets.

The South Jersey Transportation Authority, New Jersey Highway Authority and New Jersey Turnpike Authority report under the bond resolution basis of accounting. For presentation purposes, the maintenance reserve expense of the New Jersey Turnpike Authority has been reclassified from non-operating to operating expense in an amount equal to the estimated depreciation. A similar adjustment was made for the New Jersey Highway Authority and the South Jersey Transportation Authority.

For the Component Units - College and University Funds, fixed assets are generally recorded at cost or fair value at date of donation in the case of gifts. Certain colleges and universities include the recognition of depreciation in their general fixed assets.

Capital leases are classified as fixed assets in amounts equal to the lesser of the fair market value of the asset or the present value of the net minimum lease payments at the inception of the lease. See Notes 6, 18 and 19 for details.

## **5. Other Assets**

- a. Due from other funds - During the course of normal operations the State has numerous routine transactions between funds, including expenditures, and transfers of resources to provide administrative services, program services, and service debt. The accompanying financial statements generally reflect such transactions as transfers. Operating transfers represent legally authorized transfers from a fund receiving revenue to the fund through which the resources are to be expended and do not represent reimbursements of expenses. See Note 7 for details.
- b. Due from intergovernmental agencies - Includes any receivable or payable and due to or due from Component Units - Authorities that relates to federal or other governmental agencies.

## **H. Equity and Other Credits**

1. **Contributed Capital** - Equity provided by other funds or governmental units for property, plant, and equipment or for original start up costs of Component Units - Authorities.
2. **Investment in General Fixed Assets** - Used to record the net investment in fixed assets, including land and land improvements, buildings, equipment, and construction in progress, as accounted for in the General Fixed Asset Account Group.
3. **Cost of Investment in Facilities** - Used to record the net investment in fixed assets, including land and land improvements, buildings, equipment, and construction in progress.
4. **Retained Earnings**
  - a. Reserved - Used to earmark a portion of the retained earnings currently unavailable for expense, or a restriction on current retained earnings.
  - b. Unreserved - An equity account reflecting the accumulated unrestricted earnings of Component Units - Authorities.
5. **Fund Balance**
  - a. Reserved - Encumbrances - Used to segregate a portion of fund balance to provide for expenditure upon vendor performance of purchase agreements.
  - b. Reserved - Higher education programs - Used to record the portion of fund balance set aside for instruction, research, loans to students, and current operations.
  - c. Reserved - Employees' pension benefits - Used to accumulate all active member, State and other employer contributions and investment income from which all benefit payments are made.

- d. Reserved - External investment pool participants - Used to identify the portion of fund balance that represents amounts due to non-state participants of the State of New Jersey Cash Management Fund - external portion.
- e. Reserved - Surplus revenue - Used to identify that portion of fund balance, commonly called the "Rainy Day Fund," which represents excess revenues that have been set aside pursuant to P.L. 1990, c.44.
- f. Reserved - Other - Used to earmark a portion of the fund balance to indicate it is either a resource currently unavailable for appropriation or expenditure, or a statutory restriction on current fund balance.
- g. Unreserved Designated - Unrealized gains - Used to represent the portion of fund balance that resulted from the fair value reporting of investments, i.e., the difference between investments reported at fair value and the amortized cost of those investments.
- h. Unreserved Designated - Continuing appropriations - Used to represent that portion of fund balance which has been appropriated by the Legislature.
- i. Unreserved Designated - Debt service - Used to identify that portion of the fund balance of the New Jersey Transportation Trust Fund which is made available to satisfy the debt service requirements of the subsequent period.
- j. Unreserved Undesignated - Used to represent that portion of fund balance resources available for appropriation.

## **I. Fiscal Year End Differences**

The following component units have fiscal years that end on December 31, 1997:

### **Special Revenue Funds**

New Jersey Building Authority (blended component unit)

### **Component Units - Authorities**

Casino Reinvestment Development Authority  
 Hackensack Meadowlands Development Commission  
 New Jersey Development Authority for Small Businesses, Minorities'  
     and Women's Enterprises  
 New Jersey Economic Development Authority  
 New Jersey Educational Facilities Authority  
 New Jersey Health Care Facilities Financing Authority  
 New Jersey Highway Authority  
 New Jersey Redevelopment Authority  
 New Jersey Sports and Exposition Authority  
 New Jersey Turnpike Authority  
 South Jersey Port Corporation  
 South Jersey Transportation Authority

## NOTE 2 - OTHER ACCOUNTING DISCLOSURES

### A. Change in Accounting Policy

The State has adopted GASB Statement 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools," for all State funds effective for the fiscal year ended June 30, 1998. Implementation of GASB Statement 31 resulted in a change from reporting investments at cost to reporting investments at fair value. The State has restated the fund balances for the fiscal year ended June 30, 1997, for changes resulting from the adoption of GASB Statement 31. (See Note 2B for restatements). The external portion (non-state participants) of the State of New Jersey Cash Management Fund is now being shown as an Investment Trust Fund and will have a Statement of Net Assets and a Statement of Changes in Net Assets.

The State has also adopted GASB Statement 32, "Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans," for the fiscal year ended June 30, 1998. The New Jersey statute governing such plans was changed to state that "all assets and income of the plan shall be held in trust for the exclusive benefit of participating employees and their beneficiaries." In accordance with GASB Statement 32, the New Jersey State Employees' Deferred Compensation Plan, which was previously reported as an agency fund, is being reported as an expendable trust fund in the financial statements.

### B. Restatement of Fund Balances

The State has restated the fund balances for the fiscal year ending June 30, 1997, for changes resulting from the adoption of GASB Statement 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools." The cumulative effect of these restatements in the General Fund and various Special Revenue, Capital Projects, Expendable and Non-expendable Trust funds is an increase of \$70.9 million in fund balance for the fiscal year ending June 30, 1997.

The June 30, 1997 fund balance of the New Jersey State Employees' Deferred Compensation Plan has been restated from zero to \$585.3 million as a result of the State's adoption of GASB Statement 32, "Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans."

In addition, the June 30, 1997 fund balance of the New Jersey Local Development Financing Fund has decreased by \$0.3 million as a result of prior year corrections.

A summary of restatements, by fund type, is as follows:

	<u>GASB 31</u>	<u>GASB 32</u>	<u>Other</u>	<u>Total</u>
General Fund	\$ 79,291	\$ --	\$ --	\$ 79,291
Special Revenue Funds	492,533	--	(254,626)	237,907
Capital Projects Funds	2,351	--	--	2,351
Expendable Trust Funds	70,305,601	585,252,076	--	655,557,677
Non-expendable Trust Funds	4,935	--	--	4,935
Total	<u>\$ 70,884,711</u>	<u>\$ 585,252,076</u>	<u>\$ (254,626)</u>	<u>\$ 655,882,161</u>

### C. Deficit Fund Balances

The following funds have deficit fund balances. It is anticipated that bond sales during Fiscal Year 1999 will relieve most of these deficits (expressed in millions).

#### Capital Projects Funds

Public Purpose and Community-Based Facilities Construction Fund	\$ 1.7
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### Special Revenue Funds

1995 Farmland Preservation Fund	\$ 0.8
Hazardous Discharge Fund of 1981	9.3
Hazardous Discharge Fund of 1986	4.3
1992 Historic Preservation Fund	1.8
Jobs, Education and Competitiveness Fund	1.3
1992 New Jersey Green Acres Fund	1.1
State Land Acquisition and Development Fund	0.1

### Trust Funds

The Prescription Drug Program incurred a deficit fund balance of \$3.1 million. Rates for Fiscal Year 1999 were increased by 21.4 percent for the State group and 13.6 percent for the local group. These rate increases are expected to offset the current deficit.

## D. Revenue and Expenditure Budgets

1. The General Fund and four special revenue funds consisting of the Casino Control, Casino Revenue, Gubernatorial Elections, and Property Tax Relief Funds operate under a budgetary control system comprised of:
  - (a) The Annual Appropriations Act approved June 28, 1997 for Fiscal Year 1998 and various supplemental appropriations approved during the fiscal year.
  - (b) Other authorized appropriations which include reappropriations (authorized by the Annual Appropriations Act) of prior year funds which are available for expenditure in the current year and estimated receipts.
  - (c) Appropriated Revenues (authorized by the Annual Appropriations Act) which established appropriations based on certain revenues.

The above items provided the following amounts for the Fiscal Year 1998 budget:

	<b>Revenue and Other Increases (Expressed In Millions)</b>	
	<b>General Fund</b>	<b>Special Revenue Funds</b>
Annual Appropriations Act	\$ 10,836.2	\$ 5,425.7
Appropriated Revenue	<u>6,552.2</u>	<u>33.2</u>
<b>Totals</b>	<u><u>\$ 17,388.4</u></u>	<u><u>\$ 5,458.9</u></u>

	<b>Expenditures and Other Decreases (Expressed In Millions)</b>	
	<b>General Fund</b>	<b>Special Revenue Funds</b>
Annual Appropriations Act	\$ 11,206.2	\$ 5,951.5
Other Authorized Appropriations	1,809.6	1.1
Appropriated Revenue	<u>6,552.2</u>	<u>33.2</u>
<b>Totals</b>	<u><u>\$ 19,568.0</u></u>	<u><u>\$ 5,985.8</u></u>

The Fiscal Year 1998 expenditure budget includes as other authorized appropriations all estimated federal entitlements.

The accompanying Statement of Revenues, Expenditures and Changes in Fund Balances, Budget and Actual - Budgetary Basis presents comparisons of the legally adopted budget with actual data on a budgetary basis.

There were no expenditures in excess of appropriations for those funds operating under an annual budgetary control system. The following presents a reconciliation of the budgetary basis to the GAAP basis of reporting:

**Actual on Budgetary Basis to GAAP Basis  
June 30, 1998  
(Expressed In Millions)**

	<u>General Fund</u>	<u>Special Revenue Funds</u>
<b>Budgeted Funds:</b>		
Budgetary basis - net increase (decrease) in fund balances for the fiscal year	\$ 75.7	\$ 48.0
Federal revenue and other financing sources	414.9	33.0
Residual equity transfers	(19.8)	--
Prior year expenditures and other financing uses	(840.1)	(30.4)
Encumbrances	<u>499.3</u>	<u>76.5</u>
GAAP basis - net increase (decrease) in fund balances for the fiscal year	130.0	127.1
<b>Non-Budgeted Funds:</b>		
GAAP basis - net increase (decrease) in fund balances for the fiscal year	<u>--</u>	<u>241.0</u>
<b>Total All Funds:</b>		
GAAP basis - net increase (decrease) in fund balances for the fiscal year	<u>\$ 130.0</u>	<u>\$ 368.1</u>

2. Other special revenue funds, capital projects funds, and trust funds do not operate under an annual budgetary control system, but expenditures are authorized by the enabling legislation. Accordingly, the Statement of Revenues, Expenditures and Changes in Fund Balances, Budget and Actual - Budgetary Basis does not include these funds.
3. The State Lottery operates under an informal budgetary control system approved by the New Jersey State Lottery Commission which for Fiscal Year 1998 resulted in the Governor's revenue certification of \$682.0 million representing transfers from the State Lottery Fund to the General Fund for administration (\$12.0 million) and for state institutions and education (\$670.0 million).

## **E. Joint Ventures**

**The Port Authority of New York and New Jersey  
One World Trade Center  
New York, New York 10048**

Joint ventures are independently constituted entities generally created by two or more governments for a specific purpose such as contracting and maintaining an interstate bridge. Pursuant to current financial reporting standards, the State does not record its equity in joint ventures. The only significant joint venture in which the State of New Jersey participates is the Port Authority of New York and New Jersey. Individually published financial statements may be obtained by writing the Port Authority of New York and New Jersey at the above mentioned address. Other joint ventures are immaterial.

The Port Authority is a municipal corporate instrumentality of the States of New York and New Jersey created by compact between the two states in 1921 with the consent of the Congress of the United States. It is authorized and directed to plan, develop, and operate terminals and other facilities of transportation and commerce, and to advance projects in the general fields of transportation, economic development, and world trade that contribute to promoting and protecting the commerce and economy of the Port District, defined in the compact, which comprises an area of about 1,500 square miles in both states, centering about New York Harbor. The Governor of each State appoints six of the twelve members of the governing Board of Commissioners, subject to confirmation by the respective State Senate. Each Governor has from time to time exercised the statutory power to veto the actions of the commissioners from their state.

The commissioners serve six-year overlapping terms as public officials without compensation. They establish Authority policy, appoint an Executive Director to implement it, and also appoint a General Counsel to act as legal advisor to the Board and to the Executive Director. The Authority undertakes only those projects authorized by the two States.

The compact envisions the Port Authority as being financially self-sustaining and, as such, it must obtain the funds necessary for the construction or acquisition of facilities upon the basis of its own credit, its reserve funds, and its future revenues. The agency has neither the power to pledge the credit of either state or any municipality nor to levy taxes or assessments.

Consolidated financial statements for the Port Authority for the fiscal year ended December 31, 1997 disclosed the following (expressed in thousands):

	<b>Financial Position</b>		
	<b><u>Port Authority</u></b>	<b><u>PFC Program</u></b>	<b><u>Combined Total</u></b>
Total Assets	\$ 11,946,343	\$ 547,298	\$ 12,493,641
Total Liabilities	<u>8,644,780</u>	<u>--</u>	<u>8,644,780</u>
Net Assets	<u><u>\$ 3,301,563</u></u>	<u><u>\$ 547,298</u></u>	<u><u>\$ 3,848,861</u></u>
	<b>Operating Results</b>		
Operating Revenues	\$ 2,205,647	\$ 107,345	\$ 2,312,992
Operating Expenses	(1,461,264)	--	(1,461,264)
Depreciation and Amortization	<u>(381,535)</u>	<u>(5,115)</u>	<u>(386,650)</u>
Income from Operations	362,848	102,230	465,078
Financial Income (Expense), Net	<u>(230,924)</u>	<u>18,844</u>	<u>(212,080)</u>
Income before extraordinary item	<u><u>\$ 131,924</u></u>	<u><u>\$ 121,074</u></u>	<u><u>\$ 252,998</u></u>
	<b>Changes in Net Assets</b>		
Balance January 1, 1997	\$ 3,112,298	\$ 426,224	\$ 3,538,522
Net Income	161,374	121,074	282,448
Government Contributions in Aid of Construction	<u>27,891</u>	<u>--</u>	<u>27,891</u>
Balance December 31, 1997	<u><u>\$ 3,301,563</u></u>	<u><u>\$ 547,298</u></u>	<u><u>\$ 3,848,861</u></u>

Except for Special Project Bonds, the Authority's debt is secured by its full faith and credit, its reserve funds or a pledge of future revenues. Special Project Bonds are secured by a mortgage on the financed properties. At December 31, 1997, Port Authority debt consisted of the following (expressed in thousands):

**Bonds, Notes and Other Obligations**

Consolidated Bonds and Notes	\$ 5,077,133
Special Project Bonds	1,482,675
Operating Asset Financing	479,420
Capital Asset Financing	<u>911,545</u>
	7,950,773
Less Unamortized Discount and Premium	<u>(164,961)</u>
<b>Total</b>	<b><u><u>\$ 7,785,812</u></u></b>

**F. Risk Management and Insurance Coverage**

The State is self-insured and self-administered for tort, workers' compensation, and automobile liability claims. As of June 30, 1998 no liability for unpaid claims has been established since the amount of loss cannot be reasonably estimated. Claims are reported as expenditures in the General Fund in the year they are paid. Amounts expended for tort, workers' compensation, and automobile liability claims for Fiscal Year 1997 and Fiscal Year 1998 are detailed below (expressed in millions):

<u>Type of Claim</u>	<u>Fiscal Year 1998</u>	<u>Fiscal Year 1997</u>
Tort	\$ 8.6	\$ 16.4
Workers' compensation	34.5	32.4
Automobile	5.9	4.6

Property exposure is handled by a commercial insurance carrier. There were no reductions in commercial insurance coverage during the fiscal year ended June 30, 1998. No settlements exceeded commercial insurance coverage during each of the past three fiscal years. The State does not participate in any risk pools.

**G. Other**

In accordance with Governmental Accounting and Financial Reporting Standards (GASB) Codification L20.126, "Leases between State and Local Governments and Public Authorities", the debt and assets of the New Jersey Building Authority have been reduced for presentation herein in the amount of \$526.7 million, the amount of the present value of future lease payments by the State to the New Jersey Building Authority as of December 31, 1997.

In accordance with GASB Statement 24, "Accounting and Financial Reporting for Certain Grants and Other Financial Assistance," an additional \$414.7 million in federal grant revenues and economic planning, development, and security expenditures and \$98.9 million in other assets and deferred revenues relating to the State's food stamp program have been recorded.

**NOTE 3 - CASH AND CASH EQUIVALENTS**

All funds maintain their own individual bank account(s) except for the Casino Control, Casino Revenue, Gubernatorial Elections, Special Transportation and Property Tax Relief Funds which are in the General Fund bank accounts. The balances of cash for these funds held in the General Fund, after receipt and disbursement transactions, are accounted for and reflected in the respective due from or due to accounts on the balance sheet.

New Jersey Revised Statutes (52:18-16.1) sets the policy that the State Treasurer must follow when depositing State funds and for the collateralization of such funds. The relationship between the face amount of the collateral and the amount of a deposit is not statutory but is stipulated by the State Treasurer. All bank accounts in which the State Treasurer deposits funds as well as certificates of deposit must be collateralized. Securities pledged as collateral must consist of obligations of, or be guaranteed by, the United States or the State of New Jersey. Securities are pledged in the State Treasurer's name and held by a custodian bank under a custodian agreement.

Collateral requirements for demand accounts and time accounts for banks having less than \$15 million in State deposits per month are 100% and 120% of collateral, respectively, of the highest daily balance of each account. For banks that have State deposits which total \$15 million or more per month, the amount of collateral required is 120% of the total average daily balance on deposit in the bank during each calendar quarter of the year. The amount of collateral required for certificates of deposit is 120% of par value minus FDIC coverage.

The State Department of Treasury monitors the level of collateral required to be maintained by the banks.

The Governmental Accounting Standards Board Statement 3 requires the bank balances of deposits to be categorized to indicate the level of risk assumed by the entity. Category 1 consists of deposits that are insured or collateralized with securities held by the entity or by its agent in the entity's name. Category 2 consists of deposits collateralized with securities held by the pledging financial institutions trust department or agent in the entity's name. Category 3 consists of deposits which are uncollateralized.

Cash and cash equivalents are categorized below for all funds excluding discretely presented component units (expressed in millions):

	<u>Category 1</u>	<u>Category 2</u>	<u>Category 3</u>	<u>Total Bank Balance</u>	<u>Total Carrying Amount</u>
Cash	\$ 105.8	\$ --	\$ 0.4	\$ 106.2	\$ 73.4
Certificates of deposit and related items	<u>1.6</u>	<u>--</u>	<u>314.7</u>	<u>316.3</u>	<u>316.3</u>
<b>Total</b>	<u><u>\$ 107.4</u></u>	<u><u>\$ --</u></u>	<u><u>\$ 315.1</u></u>	<u><u>\$ 422.5</u></u>	<u><u>\$ 389.7</u></u>

Negative book balances of \$285.7 million representing a managed overdraft have been reclassified and are included in the accounts payable balance on the balance sheet as follows:

<u>Funds</u>	<u>Amount (In Millions)</u>
General Fund	\$ 194.0
Special Revenue Funds	17.3
Capital Projects Funds	---
Trust and Agency Funds	<u>74.4</u>
<b>Total</b>	<u><u>\$ 285.7</u></u>

## NOTE 4 - INVESTMENTS

Statutes of the State of New Jersey and regulations of the State Investment Council authorize the Division of Investment to invest in obligations of the U.S. Treasury, foreign governments, agencies, municipal or political subdivisions of the State, commercial paper, bankers acceptances, revenue obligations of public authorities, debt instruments of banks, collateralized notes and mortgages, certificates of deposit, repurchase agreements, equity and convertible equity securities, and other common types of investment securities. Investee institutions and organizations are prescribed by the statutes and regulations based on such criteria as minimum capital, dividend paying history, credit history, and other evaluation factors.

The purchase, sale, receipt of income, and other transactions affecting investments are governed by custodial agreements between the investing funds through the State Treasurer and custodian banks as agents for the funds. State laws and policies set forth the requirements of such agreements and other particulars as to the size of the custodial institution, amount of the portfolio to be covered by the agreements, and other pertinent matters.

Federal securities, including those held as collateral on repurchase agreements, are maintained at Federal Reserve Banks in Philadelphia and New York through the custodian banks, in trust for the State of New Jersey. A significant portion of corporate equity and debt securities are maintained by the Depository Trust Company (DTC) through the custodian banks in trust for the State of New Jersey.

Securities not maintained by the Federal Reserve Banks or DTC are in the name of a designated nominee representing the securities of a particular State fund which establishes the State fund's unconditional right to the securities. The custodian banks, as agents for the State funds, maintain internal accounting records identifying the securities maintained by the Federal Reserve Banks and the DTC as securities owned by or pledged to the State funds.

All investments are recorded at fair value. Fair value is the amount at which a financial instrument could be exchanged in a current transaction between willing parties, other than in a forced or liquidation sale.

In addition to the amounts invested directly, most of the funds included herein participate in the State of New Jersey Cash Management Fund wherein amounts also contributed by other units of government are combined into a large scale investment program. The Pension Trust Funds also participate in a Common Pension Trust Fund pool whereby amounts contributed by the various Pension Trust Funds are combined for the purpose of investment. Participation in the Cash Management Fund investment pool and the Common Pension Trust Fund investment pool by State funds is reflected as investments in the Balance Sheets of the respective funds. Amounts contributed to the Cash Management Fund investment pool by local governments and other entities which are not part of the State's reporting entity, are reflected as investments in the Balance Sheet of the State of New Jersey Cash Management Fund-External Portion.

Casino Control, Casino Revenue, Gubernatorial Elections, Special Transportation and Property Tax Relief Funds do not maintain separate investment accounts. Since cash transactions are handled by and through the General Fund as described in Note 3, any available cash balances for these funds reside in the General Fund and are combined with other balances for either participation in the State of New Jersey Cash Management Fund or direct investment as part of the General Fund large scale investment program. Except for the Casino Revenue Fund and the Casino Control Fund, investment earnings for these funds accrue to the General Fund.

Approximately \$1.3 billion of investments represents deposit fund contracts for future installment payments of lottery prizes due beyond one year from the balance sheet date. Lottery prizes are funded by the purchase of deposit fund contracts which, when matured, will provide amounts sufficient for future payment of installment prizes. Purchases of deposit fund contracts are recorded as an expenditure in the State Lottery Fund in the year of purchase. An agency fund has been established to record the deposit fund contracts and related liabilities at present value. In the event of default in making future payments by the insurance company from which the contracts were purchased, the State Lottery Commission would be liable for such future payments. Face value of deposit fund contracts approximates \$2.0 billion.

The Governmental Accounting Standards Board Statement 3 requires investments be categorized to indicate the level of risk assumed by the entity. Category 1 consists of investments that are insured or registered or for which the securities are held by the entity or its agent in the entity's name. Category 2 consists of uninsured and unregistered investments for which the securities are held by counterparties' trust department or agent in the entity's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the counterparties' trust department or agent but not in the entity's name. Investments for all funds are classified as Category 1 and are detailed below (expressed in millions):

	<b>Fair Value</b>
Government bonds and obligations	\$ 2,406.8
Industrial bonds and commercial paper	921.8
Finance companies - senior debt	3.6
Telephone bonds	1.0
Gas, electric and water bonds	10.4
Common stock	896.2
Mortgage - backed certificates	2,587.5
Repurchase agreements	155.3
Other investments	0.1
Investments subject to risk categorization	6,982.7
Annuity contracts	1,254.6
Investment in State of New Jersey Cash Management investment pool	7,908.1
Investment in Common Pension Trust Fund investment pool	61,448.5
Mutual funds	28.7
<b>Total</b>	<b>\$ 77,622.6</b>

## **NOTE 5 - RECEIVABLES**

### **A. Federal**

Federal government grant awards are established against State appropriations. Most Federal government receivables are comprised of amounts expended against grant awards, the expenditure of which is the basis of reimbursement. Since all amounts due from the Federal government are considered to be collectible, no allowance has been established for doubtful collections. Also see Note 20 - Contingent Liabilities.

These Federal receivables are reported in conformance with generally accepted accounting principles as defined in Statement 2 - Grant, Entitlement and Shared Revenue Accounting and Reporting by State and Local Governments published by the National Council on Governmental Accounting. Inasmuch as encumbrances do not constitute expenditures, and since recognition of grants and entitlements as revenue is primarily based on expenditures, there is an additional \$2.0 billion of Federal government awards consisting of encumbrances and appropriation balances which are considered unearned and unrecorded as of June 30, 1998.

Federal receivable balances in the Unemployment Compensation Fund (\$2.6 billion) represent unemployment contributions transferred to the Federal Reserve Bank for deposit in the Federal Unemployment Trust Fund. All monies are invested by the Federal Government and interest earnings are credited to the Unemployment Compensation Fund.

### **B. Departmental**

Departmental accounts receivable of \$1,974.5 million include amounts which were substantially collected within the one month period subsequent to June 30 and include most major tax revenues. Amounts included in these receivables but not collected within the one month period subsequent to June 30 are deemed to be collectible, and are reflected net of allowances (\$137.6 million).

## C. Loans

Loans receivable of \$1,804.8 million are reduced by allowances of \$14.6 million and include \$818.2 million due from local units of government and other recipients for environmental projects, \$899.4 million representing loans from respective pension funds to participating members of the pension funds, \$35.2 million loaned for economic development within local units of government, \$18.6 million loaned for housing and mortgage assistance, and \$10.8 million due the Luxury Tax Fund from the Atlantic County Improvement Authority for housing projects.

## D. Other

Other receivables totaling \$2,572.6 million are reduced by allowances of \$491.6 million and include \$378.1 million of accrued earnings on investments and accrued interest on loans to third parties, contributions due from employers and members to the respective pension funds of \$1,383.9 million, contributions due from employers and members to the Health Benefits Fund of \$31.9 million, and \$200.7 million due from the Port Authority of New York and New Jersey.

## NOTE 6 - FIXED ASSETS

### A. Summary of Fixed Assets

A summary of fixed assets by category at June 30, 1998 is as follows (expressed in millions):

	<b>General Fixed Assets Account Group</b>
Land	\$ 378.0
Land improvements	68.8
Building and improvements	1,679.0
Machinery and equipment	261.5
Construction in progress	147.2
<b>Total</b>	<b>\$ 2,534.5</b>

### B. Changes in Fixed Assets

A summary reflecting changes in the General Fixed Assets Account Group and the resulting June 30, 1998 balances follows (expressed in millions):

	<b>Balance July 1, 1997</b>	<b>Additions</b>	<b>Deductions</b>	<b>Balance June 30, 1998</b>
Land	\$ 351.2	\$ 26.8	\$ 0.0	\$ 378.0
Land improvements	64.2	4.6	0.0	68.8
Buildings and improvements	1,456.1	226.7	3.8	1,679.0
Machinery and equipment	307.7	22.7	68.9	261.5
Construction in progress	264.9	113.4	231.1	147.2
<b>Total</b>	<b>\$ 2,444.1</b>	<b>\$ 394.2</b>	<b>\$ 303.8</b>	<b>\$ 2,534.5</b>



## NOTE 7 - INTERFUND TRANSACTIONS

### A. Due From/Due To Other Funds

Interfund receivables and payables are referred to respectively as Due from other funds and Due to other funds on the balance sheet. A schedule of interfund receivables and payables at June 30, 1998 is presented below (expressed in thousands):

<u>Interfund Receivables and Payables</u>	<u>Due From</u>	<u>Due To</u>
<b>General Fund</b>	\$ 458,941	\$ 618,386
<b>Debt Service Fund</b>	63,679	--
<b>Special Revenue Funds</b>		
Casino Control Fund	10,087	--
Casino Revenue Fund	39,740	--
1995 Farmland Preservation Fund	--	10,335
Hazardous Discharge Fund of 1981	--	14,539
Hazardous Discharge Fund of 1986	3,666	9,801
Hazardous Discharge Site Cleanup Fund	17,250	8,786
Health Care Subsidy Fund	32,900	103,843
1992 New Jersey Green Acres Fund	60	6,729
1995 New Jersey Green Trust Fund	33	5,017
New Jersey Spill Compensation Fund	--	18,727
New Jersey Transportation Trust Fund Authority	--	63,679
New Jersey Workforce Development Partnership Fund	619	18,464
Property Tax Relief Fund	498,165	--
State Lottery Fund	--	66,400
Unemployment Compensation Auxiliary Fund	219	5,607
Wastewater Treatment Fund	12,980	--
1992 Wastewater Treatment Fund	39	5,048
Water Supply Fund	8,113	5,226
Other Special Revenue Funds (under \$5 million)	<u>12,341</u>	<u>40,949</u>
<b>Total Special Revenue Funds</b>	<u>636,212</u>	<u>383,150</u>
<b>Capital Projects Funds</b>		
New Jersey Bridge Rehabilitation and Improvement Fund	13,045	4,850
Public Purpose and Community-Based Facilities Construction Fund	--	5,155
Special Transportation Fund	--	115,359
Other Capital Projects Funds (under \$5 million)	<u>15</u>	<u>2,690</u>
<b>Total Capital Projects Funds</b>	<u>13,060</u>	<u>128,054</u>

**Interfund Receivables and Payables**

	<b><u>Due From</u></b>	<b><u>Due To</u></b>
<b>Trust and Agency Funds</b>		
<b>Trust Funds</b>		
Fund for Support of Free Public Schools	3,895	5,686
Health Benefits Program Fund	13,013	--
New Home Warranty Security Fund	--	5,742
State Disability Benefit Fund	847	26,823
Unclaimed Personal Property Trust Fund	109	12,113
<b>Pension Trust Funds</b>		
Public Employees' Retirement System	7,310	2,789
Other Trust and Agency Funds (under \$5 million)	<u>25,905</u>	<u>40,228</u>
<b>Total Trust and Agency Funds</b>	<u>51,079</u>	<u>93,381</u>
<b>Total All Funds</b>	<u><u>\$ 1,222,971</u></u>	<u><u>\$ 1,222,971</u></u>

**B. Transfer From/To Other Funds**

Transfers from and Transfers to other funds in the Statement of Revenues, Expenditures and Changes in Fund Balance represent transfers between funds. A schedule of Transfers from and Transfers to at June 30, 1998 is presented below (expressed in thousands):

	<b><u>Transfers From</u></b>	<b><u>Transfers To</u></b>
<b>General Fund</b>	\$ 1,316,873	\$ 1,419,370
<b>Debt Service Fund</b>	764,846	--
<b>Special Revenue Funds</b>		
Casino Revenue Fund	26,473	--
Cultural Centers and Historic Preservation Fund	--	7,075
Gubernatorial Elections Fund	9,230	--
Hazardous Discharge Fund of 1986	24,804	341
Hazardous Discharge Site Cleanup Fund	11,928	19,713
Health Care Subsidy Fund	42,900	395,066
Legal Services Fund	--	11,358
New Jersey Local Development Financing Fund	12,835	269
New Jersey Spill Compensation Fund	--	18,727
New Jersey Transportation Trust Fund Authority	380,300	1,123,833
New Jersey Workforce Development		
Partnership Fund	--	32,001
State Lottery Fund	--	658,400
Unemployment Compensation Auxiliary Fund	--	11,607
Water Supply Fund	--	5,226
Other Special Revenue Funds (under \$5 million)	<u>23,335</u>	<u>39,096</u>
<b>Total Special Revenue Funds</b>	<u>531,805</u>	<u>2,322,712</u>

	<u>Transfers From</u>	<u>Transfers To</u>
<b>Capital Projects Funds</b>		
Special Transportation Fund	837,882	--
Other Capital Projects Funds (under \$5 million)	<u>2,210</u>	<u>3,879</u>
<b>Total Capital Projects Fund</b>	<u>840,092</u>	<u>3,879</u>
<b>Expendable Trust Funds</b>		
Community Development Bond Fund	75	12,842
Dental Expense Program Fund	21,123	--
Fund for Support of Free Public Schools	--	9,423
Health Benefits Program Fund	331,166	--
Higher Education Assistance Fund	--	14,692
New Home Warranty Security Fund	--	5,742
Prescription Drug Program Fund	78,462	--
State Disability Benefit Fund	--	31,127
Unclaimed Personal Property Trust Fund	--	62,113
Other Trust and Agency Funds (under \$5 million)	<u>500</u>	<u>3,042</u>
<b>Total Expendable Trust Funds</b>	<u>431,326</u>	<u>138,981</u>
<b>Total All Funds</b>	<u><u>\$ 3,884,942</u></u>	<u><u>\$ 3,884,942</u></u>

### C. Residual Equity Transfers In (Out)

Residual equity transfers in (out) in the Statement of Revenues, Expenditures and Changes in Fund Balance represent nonroutine or nonrecurring transfers between funds and are reported as additions or deductions from fund balance. A schedule of Residual equity transfers in (out) at June 30, 1998 is presented below (expressed in thousands):

<b>Residual Equity Transfers</b>	<u>In</u>	<u>Out</u>
<b>General Fund</b>	\$ 19,760	\$ --
<b>Special Revenue Funds</b>		
Alcohol Education, Rehabilitation and Enforcement Fund	--	560
Health Care Subsidy Fund	--	9,000
Housing Assistance Fund	--	450
Mortgage Assistance Fund	<u>--</u>	<u>2,750</u>
<b>Total Special Revenue Funds</b>	<u>0</u>	<u>12,760</u>
<b>Expendable Trust Funds</b>		
New Home Warranty Fund	<u>--</u>	<u>7,000</u>
<b>Total Expendable Trust Funds</b>	<u>--</u>	<u>7,000</u>
<b>Total Residual Equity Transfers</b>	<u><u>\$ 19,760</u></u>	<u><u>\$ 19,760</u></u>

## NOTE 8 - DEFERRED REVENUE

Deferred revenue represents amounts received but not earned as of June 30. These amounts will be earned in subsequent fiscal years.

Deferred revenue at June 30, 1998 in the General Fund (\$419.3 million) consists principally of amounts due from the Port Authority of New York and New Jersey, motor vehicle licenses and registrations, insurance licensing, professional board licenses and fees, and food stamp inventory (in accordance with the provisions of GASB Statement 24). The amount at June 30, 1998 in the Petroleum Overcharge Reimbursement Fund (\$19.0 million) represents oil overcharge monies, which have been received, but remain unexpended. The Health Benefit Program Fund reflects deferred revenue of \$13.8 million representing premiums received in June 1998 for July 1998 coverage. Additionally, the Casino Control Fund reflects deferred revenue of \$8.8 million which represents advance tax payments on slot machines from various casinos.

## NOTE 9 - LONG-TERM OBLIGATIONS

### A. Summary of Long-Term Obligations

A summary of long-term obligations at June 30, 1998 is shown below (expressed in thousands):

<u>General Long-Term Debt</u>	<u>Amount</u>
General obligation bonds	\$ 3,572,894
Revenue bonds	3,757,390
Accumulated sick and vacation payable	431,142
Capital leases	289,712
Installment obligations	4,548,776
Certificates of participation	103,386
Loans payable	<u>1,271,679</u>
<b>Total General Long-Term Debt</b>	<b><u>\$ 13,974,979</u></b>

### B. Debt Service Payments

The following schedule represents debt service payments for the next five years and thereafter (expressed in thousands):

	<b>General Long-Term Debt Account Group</b>		
	<b>State Bonded Debt</b>	<b>Revenue Bonds</b>	<b>Total</b>
First	\$ 297,990	\$ 127,614	\$ 425,604
Second	299,100	133,397	432,497
Third	300,945	139,307	440,252
Fourth	279,650	151,343	430,993
Fifth	262,795	157,080	419,875
Thereafter	<u>2,132,414</u>	<u>3,048,649</u>	<u>5,181,063</u>
<b>Total</b>	<b><u>\$ 3,572,894</u></b>	<b><u>\$ 3,757,390</u></b>	<b><u>\$ 7,330,284</u></b>

The general obligation bonded debt outstanding as of June 30, 1998 is \$3.6 billion which is secured by the full faith and credit of the State (the General Fund). The amount to be provided for retirement of general obligation bonds on the balance sheet represents appropriations to be provided in the future from the General Fund for principal payments.

The New Jersey Transportation Trust Fund issued \$703.9 million in new bonds on December 1, 1997.

The amount provided by the General Fund to the Debt Service Fund for interest and principal payments for the fiscal year ended June 30, 1998 was \$478.9 million. This is reflected in the Statement of Revenues, Expenditures and Changes in Fund Balances as a Transfer to other funds in the General Fund and a Transfer from other funds in the Debt Service Fund.

In prior years, the State has refunded various bond issuances by creating separate irrevocable trust funds. Refunding debt has been issued and the proceeds have been used to purchase United States Treasury Obligations--State and Local Government Series that were placed in the trust funds. The investments and fixed earnings from the investments are sufficient to fully service the defeased debt until the debt is called or matures. For financial reporting purposes, the debt has been considered defeased and therefore removed as a liability from the State's General Long-Term Debt Account Group. As of June 30, 1998, the amount of defeased general obligation debt outstanding, but removed from the General Long-Term Debt Account Group amounted to \$744.3 million.

In addition, the State (the General Fund) has guaranteed the principal and interest payments on certain bonds issued by the New Jersey Sports and Exposition Authority. The amount outstanding on these bonds as of December 31, 1997 is \$120.2 million. The State's liability is contingent upon the Authority's inability to meet such debt service requirements through derived revenues. The State believes that the revenue of the Authority will be sufficient to provide for the payment of debt service on these obligations without recourse to the State's guarantee. The State has contracted with the Authority to provide annual appropriations to the Authority in amounts sufficient to provide for the debt service on certain other bonds issued by the Authority (State Contract Bonds). At June 30, 1998, the amount outstanding was \$455.7 million.

The State may be required to provide appropriations to meet any annual deficiencies in debt service for the South Jersey Port Corporation and the New Jersey Housing and Mortgage Finance Agency. However, the Legislature is not legally bound to make such appropriations for these "moral obligation" bonds. Furthermore, the New Jersey Housing and Mortgage Finance Agency has not had a deficiency in debt service reserve which required the State to appropriate funds.

The State provides the South Jersey Port Corporation with funds to cover all debt service and property tax requirements when the Corporation's earned revenues are anticipated to be insufficient to cover these obligations. On December 1, 1997, the Corporation certified that it would be unable to provide sufficient funds from operations for debt reserve and, therefore, required a State appropriation for Fiscal Year 1998 in the amount of \$4.7 million.

### C. Changes in Long-Term Debt

The following schedule represents the changes in the General Long-Term Debt Account Group (expressed in thousands):

	<b>Outstanding July 1, 1997</b>	<b>Additions</b>	<b>Deductions</b>	<b>Outstanding June 30, 1998</b>
General obligation bonds	\$ 3,437,450	\$ 423,120	\$ 287,675	\$ 3,572,895
Revenue bonds	3,027,115	1,319,490	589,215	3,757,390
Accumulated sick and vacation payable	414,210	16,932	--	431,142
Capital leases	241,038 *	66,289	17,616	289,711
Installment obligations	4,648,063 *	55,000	154,286	4,548,777
Certificates of participation	128,400 *	9,040	34,055	103,385
Loans payable	<u>1,120,000</u>	<u>151,679</u>	<u>--</u>	<u>1,271,679</u>
<b>Total</b>	<b>\$ 13,016,276</b>	<b>\$ 2,041,550</b>	<b>\$ 1,082,847</b>	<b>\$ 13,974,979</b>

\*Various State of New Jersey obligations previously classified as Installment Obligations have been reclassified to Certificates of Participation or Capital Leases.

#### D. Capital Lease and Installment Obligations

The State has entered into various lease and installment purchase agreements as a means of acquiring capital assets.

The following is a schedule, by fiscal year, of future minimum lease payments under capital leases together with the present value of the net minimum lease payments as of June 30, 1998 (expressed in thousands):

<u>Fiscal Year</u>	<u>General Long-Term Obligations</u>
1999	\$ 37,144
2000	37,709
2001	36,386
2002	36,756
2003	36,744
Thereafter	<u>411,746</u>
Total minimum lease payments	596,485
Less: Amount representing interest	<u>306,773</u>
Present value of lease principal payments	<u>\$ 289,712</u>

Installment obligations represent agreements between the State and several authorities which have issued their obligations to purchase or construct facilities or to provide financing for other State projects. The State agrees to make payments equal to the debt service of the respective authorities' funds, subject to and dependent upon appropriations being made by the State Legislature for such purchases. Included in installment obligations is \$2.8 billion representing the principal amount of bonds issued by the Economic Development Authority (a component unit), which was utilized in funding the State's accrued pension liability. At the conclusion of the term of the installment agreements, title to the various facilities is to be transferred to the State. The following is a schedule, by fiscal year, of future installment payments together with the present value of net minimum installment payments, as of June 30, 1998 (expressed in thousands) for both installment purchases as well as various other installment obligations of the State:

<u>Fiscal Year</u>	<u>General Long-Term Debt Account Group</u>
1999	\$ 296,367
2000	308,671
2001	307,466
2002	300,380
2003	314,263
Thereafter	<u>11,595,753</u>
Total minimum installment payments	13,122,900
Less: Amount representing interest	<u>8,574,124</u>
Present value of installments principal payments	<u>\$ 4,548,776</u>

Those obligations identified as certificates of participation represent a series of master lease agreements with a trustee from the sale of certificates of participation. The State is required to make payments that approximate the interest and principal payments to be made by the trustee to certified holders. The following is a schedule, by fiscal year, of future payments together with the present value of net minimum payments, as of June 30, 1998 (expressed in thousands):

<u>Fiscal Year</u>	<u>General Long-Term Debt Account Group</u>
1999	\$ 29,705
2000	23,665
2001	20,460
2002	16,928
2003	10,843
Thereafter	<u>29,814</u>
Total minimum certificates of participation payments	131,415
Less: Amount representing interest	<u>28,029</u>
Present value of certificates of participation payments	<u>\$ 103,386</u>

### **E. Loans Payable**

In addition, the New Jersey Automobile Insurance Guaranty Fund has received a loan of \$1.27 billion from the New Jersey Property-Liability Insurance Guaranty Association. This loan will be repaid to the Association when the financial obligations of the Joint Underwriters Association (JUA) have been fully satisfied.

### **NOTE 10 - OTHER LIABILITIES**

Other liabilities at June 30, 1998 include the following:

Other liabilities in the General Fund (\$43.9 million) and in the Property Tax Relief Fund (\$59.6 million) consists principally of revenue refunds payable and payments due to local units of government.

### **NOTE 11 - FUND BALANCE RESERVED-OTHER**

The following portions of fund balances have been reserved:

#### **General Fund**

The \$23.5 million reservation in the General Fund, consists principally of long-term advances and receivables due from individuals, estates, municipalities, railroads, and other funds, that are considered not currently available for appropriation.

#### **Special Revenue Funds**

Reservations of fund balance in various Special Revenue Funds consists principally of long-term loans and receivables due from individuals, municipalities, and authorities, that are considered not currently available for expenditure in subsequent accounting periods. Other reservations include legally mandated escrow balances and amounts set aside for lottery prizes that are not currently available for expenditure.

	<u>Amount (Expressed in millions)</u>
Beaches and Harbor Fund	\$ 1.3
Boarding House Rental Assistance Fund	5.4
Dam Restoration and Clean Waters Fund of 1992	0.5
Green Trust Fund	68.4
Hazardous Discharge Site Cleanup Fund	11.3

	<b>Amount</b> <b>(Expressed in millions)</b>
Housing Assistance Fund	6.5
Mortgage Assistance Fund	12.0
New Jersey Automobile Insurance Guaranty Fund	14.0
1989 New Jersey Green Trust Fund	73.4
1992 New Jersey Green Trust Fund	25.4
1995 New Jersey Green Trust Fund	12.8
New Jersey Local Development Financing Fund	35.2
New Jersey Transportation Trust Fund Authority	131.9
Petroleum Overcharge Reimbursement Fund	3.5
Pinelands Infrastructure Trust Fund	6.3
Resource Recovery and Solid Waste Disposal Facility Fund	103.4
Shore Protection Fund	2.1
State Lottery Fund	10.0
State Recycling Fund	5.7
Volunteer Emergency Service Organizations Loan Fund	1.6
Wastewater Treatment Fund	384.5
1992 Wastewater Treatment Fund	8.0
Water Conservation Fund	0.8
Water Supply Fund	<u>127.0</u>
<b>Total Special Revenue Funds</b>	<b><u>\$1,051.0</u></b>

## **Trust Funds**

### **Fund for Support of Free Public Schools**

New Jersey Statutes provide for the establishment of a School Bond Reserve within this fund, in an amount equal to at least one and one-half percent of the aggregate issued and outstanding bonded indebtedness of counties, municipalities or school districts for school purposes, exclusive of the debt service for bonds as provided by State appropriations. Accordingly, \$56.0 million of this fund balance has been reserved at June 30, 1998.

### **Higher Education Assistance Fund**

An amount of \$2.6 million represents loans to students that will be paid over an extended period of time.

### **Unsatisfied Claim and Judgment Fund**

An amount of \$6.5 million represents receivables to be paid to the fund over an extended period of years.

## **NOTE 12 - OTHER FINANCING SOURCES/USES - OTHER**

During Fiscal Year 1998, a \$423.1 million general obligation bond sale generated a net premium of \$3.1 million which is reflected in Other Financing Sources - Other in various Capital Projects, Special Revenue, and Trust Funds. Additionally, the New Jersey Automobile Insurance Guaranty Fund (a special revenue fund) reflects \$151.7 million in Other Financing Sources - Other representing long-term financing from the New Jersey Property-Liability Insurance Guaranty Association. During the fiscal year, additions to capital leases totaled \$66.3 million which have been reflected in Other Financing Sources - Other in the General Fund.



## NOTE 13 - OPERATING LEASES

The State of New Jersey has commitments to lease certain buildings and equipment under arrangements representing operating leases. Future minimum rental commitments for noncancellable operating leases as of June 30, 1998 are as follows (expressed in thousands):

<b>Fiscal Year Ending June 30</b>	<b>Amount</b>
1999	\$ 83,437
2000	74,853
2001	67,223
2002	64,928
2003	62,875
Thereafter	<u>627,957</u>
Total Future Minimum Lease Payments	<u>\$ 981,273</u>

## NOTE 14 - ACCUMULATED UNPAID SICK AND VACATION BENEFITS

Cash payments for accumulated sick leave balances are made to retiring employees upon regular retirement. The payment is based on fifty percent of the employee's sick leave accumulation, at the pay rate in effect at the time of retirement up to a maximum of \$15,000. Employees separating from State service prior to retirement are not entitled to payments for accumulated sick leave balances.

At June 30, 1998, accumulated employee sick leave balances had an estimated value of \$332.7 million which is reflected in the General Long-Term Debt Account Group. Cash payments for sick leave at retirement are made from annual legislative appropriations for salaries and wages on a "pay-as-you-go" basis. Sick leave accumulations may also be used by an employee for a personal illness or injury as a means of continuing regular pay.

As of June 30, 1998, the liability for accumulated vacation pay of approximately \$98.4 million is reflected in the General Long-Term Debt Account Group. Employees annually earn 12 to 25 vacation days based on years of service and are permitted to carry over those days earned within a one year period.

## NOTE 15 - DEFERRED COMPENSATION

The State offers its employees a deferred compensation plan (the Plan) created in accordance with Internal Revenue Code Section 457. The Plan, which is administered by the Department of the Treasury, Division of Pensions and Benefits, permits participants to defer a portion of their salary until future years. Amounts deferred under the plan are not available to employees until termination, retirement, death, or an unforeseeable emergency.

Under current Internal Revenue Service regulations, all monies that are deferred and any other assets or income of the Plan shall be held in trust for the exclusive benefit of the participating employees and their beneficiaries. The State has no liability for losses under the Plan but does have the duty of due care that would be required of an ordinary prudent investor.

The State has adopted GASB Statement 32, "Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans," for the fiscal year ended June 30, 1998. In accordance with GASB Statement 32, the New Jersey State Employees' Deferred Compensation Plan, which was previously reported as an agency fund, is being reported as an expendable trust fund in the financial statements.

## NOTE 16 - RETIREMENT SYSTEMS

The State of New Jersey sponsors and administers the following contributory defined benefit public employee retirement systems (retirement systems) covering substantially all state and local government employees:

**Consolidated Police and Firemen's Pension Fund (CPFPPF)**--established in January 1952, under the provisions of N.J.S.A. 43:16 to provide coverage to municipal police and firemen who were appointed prior to July 1, 1944. The fund is a closed system with no active members.

**Judicial Retirement System (JRS)**--established in June 1973, under the provisions of N.J.S.A. 43:6A to provide coverage to all members of the State judiciary system. Membership is mandatory for such employees with vesting after five years of successive service as a judge and 10 years in the aggregate of public service.

**Police and Firemen's Retirement System (PFRS)**--established in July 1944, under the provisions of N.J.S.A. 43:16A to provide coverage to substantially all full time county and municipal police or firemen and State firemen appointed after June 30, 1944. Membership is mandatory for such employees with vesting occurring after 10 years of membership.

**Prison Officers' Pension Fund (POPF)**--established in January 1941, under the provisions of N.J.S.A. 43:7 to provide coverage to various employees of the State penal institutions who were appointed prior to January 1, 1960. The fund is a closed system with no active members. New employees of the State penal institutions are enrolled in the Police and Firemen's Retirement System.

**Public Employees' Retirement System (PERS)**--established in January 1955, under the provisions of N.J.S.A. 43:15A to provide coverage including post-retirement health care to substantially all full time employees of the State or any county, municipality, school district, or public agency provided the employee is not a member of another State-administered retirement system. Membership is mandatory for such employees and vesting occurs after 8 to 10 years of service for pension benefits and 25 years for post-retirement health care coverage.

**State Police Retirement System (SPRS)**--established in July 1965, under the provisions of N.J.S.A. 53:5A to provide coverage to all uniformed officers and troopers of the State Police in the State. Membership is mandatory and vesting occurs after 10 years of membership.

**Teachers' Pension and Annuity Fund (TPAF)**--established in January 1955, under the provisions of N.J.S.A. 18A:66 to provide coverage including post-retirement health care to substantially all full time public school employees in the State. Membership is mandatory for such employees and vesting occurs after 10 years of service for pension benefits and 25 years for post-retirement health care coverage.

### Other Pension Funds:

The State established and administers a Supplemental Annuity Collective Trust Fund (SACT) which is available to active members of several State-administered retirement systems to purchase annuities to supplement the guaranteed benefits provided by their retirement system. The state or local governmental employers do not appropriate funds to SACT.

The State also administers the Central Pension Fund (CPF) which is a single-employer noncontributory defined benefit plan for special groups which are not included in other State-administered systems. There are no employees covered by CPF.

The State also administers the Pension Adjustment Fund (PAF) which provides cost of living increases, equal to 60 percent of the change in the average consumer price index, to eligible retirees in all State-sponsored pension systems except SACT. In the CPFPPF, POPF, and CPF, the cost of living increases are payable from the State of New Jersey Pension Adjustment Fund which is funded by the State as benefit allowances become payable. The cost of living increases for PFRS, PERS, TPAF, SPRS, and JRS are funded directly by each of the respective systems and are considered in the annual actuarial calculation of the required State contribution for that system.

According to state statutes, all obligations of each retirement system will be assumed by the State of New Jersey should any retirement system be terminated.

The State of New Jersey, Department of the Treasury, Division of Pensions and Benefits, issues publicly available financial reports that include the financial statements and required supplementary information of each of the above systems, funds, and trust. The financial reports may be obtained by writing to the State of New Jersey, Department of the Treasury, Division of Pensions and Benefits, P.O. Box 295, Trenton, New Jersey 08625-0295.

## **Summary of Significant Accounting Policies**

### **Basis of Accounting**

The financial statements of the Funds are prepared on the accrual basis of accounting. Employer contributions are recognized when payable to the Funds. Benefits or refunds are recognized when due and payable in accordance with the terms of the Funds.

### **Investment Valuation**

Investments, including short-term investments (State of New Jersey Cash Management Funds), are reported at fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Mortgages are valued on the basis of future principal and interest payments, and are discounted at prevailing interest rates for similar instruments. The fair value of real estate investments is based on independent appraisals. Investments that do not have an established market are reported at estimated fair values.

The State of New Jersey, Department of the Treasury, Division of Investment, issues publicly available financial reports that include the financial statements of the State of New Jersey Cash Management Fund, Common Pension Fund A, Common Pension Fund B, and Common Pension Fund D. The financial reports may be obtained by writing to the State of New Jersey, Department of the Treasury, Division of Investment, P.O. Box 290, Trenton, New Jersey 08625-0290.

### **Significant Legislation**

Due to the enactment of 1997 legislation, Chapter 114, P.L. 1997 and Chapter 115, P.L. 1997, the State of New Jersey's portion of the unfunded accrued liability under each retirement system was eliminated. In addition, excess valuation assets were available to fund, in full or in part, the State of New Jersey's normal contribution for the fiscal years ended June 30, 1998 and 1997, excluding the contribution for post-retirement medical benefits in the PERS and TPAF.

### **Funding Policy**

#### **Contribution Requirements**

The contribution policy is set by New Jersey State Statutes and, in most retirement systems, contributions are required by active members and contributing employers. Plan member and employer contributions may be amended by State of New Jersey legislation. The various pension funds provide for employee contributions based on percentages ranging from 3.00 percent to 8.50 percent of employees' annual compensation, as defined. Employers are required to contribute at an actuarially determined rate in all Funds except the SACT, CPF, and PAF. The actuarially determined employer contribution includes funding for cost-of-living adjustments and noncontributory death benefits in the JRS, PFRS, PERS, SPRS, and TPAF. In the PERS and TPAF, the employer contribution includes funding for post-retirement medical premiums.

During the year ended June 30, 1998 for CPFPF, JRS, POPF, SPRS, and TPAF, which are single employer plans, annual pension cost equals annual required contribution. For PFRS and PERS, which are multi-employer pension plans, the annual pension cost differs from the annual required contribution due to the enactment of Chapter 114, P.L. 1997.

**REQUIRED SUPPLEMENTARY INFORMATION**  
**Schedule of Funding Progress**

<b>Plan / Actuarial Valuation</b>	<b>Actuarial Value of Assets</b>	<b>Actuarial Accrued Liability (AAL)</b>	<b>Unfunded AAL (UAAL)</b>	<b>Funded Ratio</b>	<b>Covered Payroll</b>	<b>UAAL as a Percentage of Covered Payroll</b>
<b>PERS - State</b>						
3/31/95	\$ 5,499,850,766	\$ 5,921,281,646	\$ 421,430,880	92.9%	\$2,830,000,937	14.9%
3/31/96	6,565,471,539	6,225,818,232	(339,653,307)	105.5%	2,762,479,385	(12.3)%
3/31/97	6,987,217,172	6,606,707,924	(380,509,248)	105.8%	2,714,991,457	(14.0)%
<b>PERS - Local</b>						
3/31/95	8,629,411,069	8,433,456,163	(195,954,906)	102.3%	4,191,703,372	(4.7)%
3/31/96	9,919,779,257	8,960,275,181	(959,504,076)	110.7%	4,301,404,278	(22.3)%
3/31/97	10,523,061,499	9,599,816,842	(923,244,657)	109.6%	4,407,751,955	(20.9)%
<b>TPAF</b>						
3/31/95	16,942,637,259	18,410,393,538	1,467,756,279	92.0%	5,358,893,876	27.4%
3/31/96	20,843,247,418	19,828,428,735	(1,014,818,683)	105.1%	5,594,150,132	(18.1)%
3/31/97	22,045,481,579	21,224,484,588	(820,996,991)	103.9%	5,771,763,164	(14.2)%
<b>PFRS - State and Local</b>						
6/30/94	8,102,859,352	9,812,668,271	1,709,808,919	82.6%	1,774,962,741	96.3%
6/30/95	10,058,945,352	10,920,667,340	861,721,988	92.1%	1,843,745,932	46.7%
6/30/96	10,959,178,731	12,194,092,185	1,234,913,454	89.9%	1,967,863,025	62.8%
6/30/97	11,977,579,841	13,065,539,055	1,087,959,214	91.7%	2,084,542,813	52.2%
<b>SPRS</b>						
6/30/95	940,200,607	1,130,124,715	189,924,108	83.2%	135,971,603	139.7%
6/30/96	1,219,615,207	1,187,387,033	(32,228,174)	102.7%	142,390,519	(22.6)%
6/30/97	1,322,406,703	1,272,242,451	(50,164,252)	103.9%	142,636,260	(35.2)%
<b>JRS</b>						
6/30/95	163,907,007	255,572,086	91,665,079	64.1%	40,041,000	228.9%
6/30/96	283,199,734	283,199,734	--	100.0%	47,587,950	0.0%
6/30/97	317,289,094	295,150,638	(22,138,456)	107.5%	46,912,950	(47.2)%
<b>CPFPPF</b>						
6/30/95	50,406,423	82,101,504	31,695,081	61.4%	--	N/A
6/30/96	78,769,717	73,694,514	(5,075,203)	106.9%	--	N/A
6/30/97	70,420,937	66,004,245	(4,416,692)	106.7%	--	N/A
<b>POPF</b>						
6/30/95	3,339,376	19,594,151	16,254,775	17.0%	--	N/A
6/30/96	18,654,334	18,654,334	--	100.0%	--	N/A
6/30/97	20,977,035	17,479,545	(3,497,490)	120.0%	--	N/A

The annual pension cost for the fiscal year ending June 30, 1998 and relate information, including a summary of the significant actuarial methods and assumptions used by the Funds, are presented below:

	<b>CPFPF</b>	<b>JRS</b>	<b>PFRS</b>
<b>Annual Pension Cost (APC)</b>			
<b>State</b>	\$ 8,047,380	\$ 10,834,814	\$ 73,587,848
<b>Local</b>	--	--	223,491,008
<b>Contributions Made</b>			
<b>State</b>	--	13,478,708	73,587,848
<b>Local</b>	--	--	223,491,008
<b>Percentage of APC Contributed</b>			
<b>State</b>	0.0%	124.4%	100.0%
<b>Local</b>	--	--	100.0%
<b>Net Pension Obligation</b>			
<b>State</b>	(25,367,375)	(94,720,782)	--
<b>Local</b>	--	--	--
<b>Contribution rates</b>			
<b>State</b>	N/A	22.8%	26.9%
<b>State-related employers</b>	N/A	N/A	14.2%
<b>Employees</b>	N/A	3.0%	8.5%
<b>Significant Actuarial Assumptions and Methods</b>			
<b>Date of actuarial valuation</b>	6/30/97	6/30/97	6/30/97
<b>Actuarial cost method</b>	Projected Unit Credit	Projected Unit Credit	Projected Unit Credit
<b>Amortization method</b>	Level Dollar Closed	Level Dollar Closed	Level Percent Closed
<b>Remaining amortization period</b>	2 years	35 years	34 years
<b>Asset valuation method</b>	Five Year Average of Market Value	Five Year Average of Market Value	Five Year Average of Market Value
<b>Actuarial assumptions</b>			
<b>Investment rate of return</b>	8.75%	8.75%	8.75%
<b>Projected salary increases</b>	N/A	5.95%	5.95%
<b>Cost-of-Living Adjustments</b>	N/A	2.40%	2.40%

	POPF	PERS	SPRS	TPAF
<b>Annual Pension Cost (APC)</b>				
State	\$ 2,754,903	--	\$ 30,164,737	\$ 276,866,577
Local	--	19,034,673	--	--
<b>Contributions Made</b>				
State	--	--	--	--
Local	--	19,034,673	--	--
<b>Percentage of APC Contributed</b>				
State	0.0%	100.0%	0.0%	0.0%
Local	--	100.0%	--	--
<b>Net Pension Obligation</b>				
State	(15,983,712)	--	(45,759,446)	(952,761,510)
Local	--	--	--	--
<b>Contribution rates</b>				
State	N/A	0.0%	21.2%	4.9%
State-related employers	N/A	0.4%	N/A	N/A
Employees	N/A	5.0% (7/1 - 12/31) 4.5% (1/1 - 6/30)	7.5%	5.0% (7/1 - 12/31) 4.5% (1/1 - 6/30)
<b>Significant Actuarial Assumptions and Methods</b>				
<b>Date of actuarial valuation</b>	6/30/97	3/31/97	6/30/97	3/31/97
<b>Actuarial cost method</b>	Projected Unit Credit	Projected Unit Credit	Projected Unit Credit	Projected Unit Credit
<b>Amortization method</b>	Level Dollar Closed	Level Percent Closed	Level Dollar Closed	Level Percent Closed
<b>Remaining amortization period</b>	5 years	35 years	35 years	35 years
<b>Asset valuation method</b>	Market Value	Five Year Average Market Value	Five Year Average Market Value	Five Year Average Market Value
<b>Actuarial assumptions</b>				
<b>Investment rate of return</b>	5.00%	8.75%	8.75%	8.75%
<b>Projected salary increases</b>	N/A	5.95%	5.95%	5.95%
<b>Cost-of-Living Adjustments</b>	N/A	2.40%	2.40%	2.40%

The Annual Pension cost (APC) and Net Pension Obligation (NPO) for the single employer plans administered by the State of New Jersey for the fiscal year ending June 30, 1998 are presented below:

	<u>CPEPF</u>	<u>JRS</u>	<u>POPF</u>
Annual Required Contribution, 6/30/98	\$ (2,170,711)	\$ 14,658,095	\$ --
Interest adjustment on NPO	(2,923,791)	(8,056,728)	(936,931)
Adjustment to Annual Required Contribution	13,141,882	4,233,447	3,691,834
APC as of 6/30/98	8,047,380	10,834,814	2,754,903
Total Fiscal Year 1998 Contributions	--	(13,478,708)	--
Increase in NPO	8,047,380	(2,643,894)	2,754,903
NPO as of June 30, 1997	(33,414,755)	(92,076,888)	(18,738,615)
NPO as of June 30, 1998	<u>\$ (25,367,375)</u>	<u>\$ (94,720,782)</u>	<u>\$ (15,983,712)</u>

	<u>SPRS</u>	<u>TPAF</u>	<u>TOTAL</u>
Annual Required Contribution, 6/30/98	\$ 33,317,314	\$ 297,219,462	\$ 343,024,160
Interest adjustment on NPO	(6,643,366)	(107,592,458)	(126,153,274)
Adjustment to Annual Required Contribution	3,490,789	87,239,573	111,797,525
APC as of 6/30/97	30,164,737	276,866,577	328,668,411
Total Fiscal Year 1998 Contributions	--	--	(13,478,708)
Increase in NPO	30,164,737	276,866,577	315,189,703
NPO as of June 30, 1997	(75,924,183)	(1,229,628,087)	(1,449,782,528)
NPO as of June 30, 1998	<u>\$ (45,759,446)</u>	<u>\$ (952,761,510)</u>	<u>\$ (1,134,592,825)</u>

## NOTE 17 - POST-RETIREMENT MEDICAL BENEFITS

Chapter 384 of Public Laws 1987 and Chapter 6 of Public Laws 1990 required the Teachers' Pension and Annuity Fund (TPAF) and the Public Employees' Retirement System (PERS), respectively, to fund post-retirement medical benefits for those State employees who retire after reaching age 60 and accumulating 25 years of credited service. As of June 30, 1998, there were 42,240 retirees eligible for post-retirement medical benefits. The cost of these benefits is funded through contributions by the State in accordance with Chapter 62, P.L. 1994. Funding of post-retirement medical premiums changed from a prefunding basis to a pay-as-you-go basis beginning in Fiscal Year 1994 with an additional contribution beginning in Fiscal Year 1996 to maintain a medical reserve of one half of 1 percent of the active State payroll.

The State contributed \$50.0 million to the PERS and \$99.3 million to the TPAF in Fiscal Year 1998 for post-retirement medical benefits.

In addition, Chapter 136, P.L. 1977 provides for the State to pay health benefits coverage of retired state employees regardless of retirement date whose pensions are based upon 25 years or more of credited service (except those who elect a deferred retirement) or a disability retirement regardless of years of service. Excluded from these benefits are retirees from the PERS and the TPAF which finance the cost of providing the same health benefits coverage to the retirees.

These benefits are funded by the State on a "pay as you go" basis. For Fiscal Year 1998, the State contributed \$13.1 million for 3,305 eligible retired members.

The State is also responsible for the cost attributable to Chapter 126, P.L. 1992, which provides free health benefits to members of PERS, TPAF and the Alternate Benefit Program who retired from a board of education or county college with 25 years of service. In Fiscal Year 1998, the State paid \$13.7 million toward Chapter 126 benefits for 4,732 eligible retired members.

## **NOTE 18 - COMPONENT UNITS - AUTHORITIES**

The accounts of public authorities, private not-for-profit corporations, and similar entities (hereinafter called Authorities) in the accompanying financial statements are derived from their most recently issued annual financial statements. Authorities are legally separate entities that are not operating departments of the State.

The activities of the New Jersey Building Authority and the New Jersey Transportation Trust Fund Authority have been blended into the financial activities of the State as special revenue funds, debt service fund and general long-term account group. All other Authorities have been discretely presented as component units in the State's financial statements in accordance with GASB Statement 14. Accordingly, the statements of these Authorities have been discretely presented in separate columns in the State's financial statements.

The Authorities are managed independently, outside the appropriated budget process, and their powers generally are vested in the governing board. Authorities are established for a variety of purposes for the benefit of the State's citizenry, such as economic development, financing, public transportation, low cost housing, environmental protection, and capital development for health and education. In addition, they are not subject to State constitutional restrictions on the incurrence of debt, which apply to the State itself, and may issue bonds and notes within legislatively authorized amounts.

The Governor, with the approval of the State Senate, appoints the members of the board of most Authorities. Authorities generally submit annual reports to the Governor, the Legislature, and the Comptroller on their operations and finances accompanied by an independent auditor's report thereon. Authorities also submit to the Governor and the Legislature annual budget information on operations and capital construction. The Governor has from time to time exercised the statutory power to veto actions.

Descriptions of the discretely presented Authorities and addresses from which complete financial statements of the respective Authority may be obtained is provided at the conclusion of Note 18.

The following pages represent condensed financial statements for each major discretely presented Authority included in the component unit column in the general purpose financial statements (GPFS). All nonmajor discretely presented Authorities are presented in the aggregate.



**STATE OF NEW JERSEY  
CONDENSED BALANCE SHEET  
COMPONENT UNITS - AUTHORITIES  
JUNE 30, 1998  
(In thousands)**

	<b>New Jersey Educational Facilities Authority</b>	<b>New Jersey Health Care Facilities Financing Authority</b>	<b>New Jersey Highway Authority</b>	<b>New Jersey Housing And Mortgage Finance Agency</b>
<b>Assets</b>				
Current assets	\$ 448,606	\$ 581,891	\$ 288,911	\$ 1,277,718
Receivables, net	1,524,763	2,805,440	2,755	2,456,470
Fixed asset, net	301	697	1,431,357	14,051
Amount to be provided for:				
Bonds and notes	1,539,045	3,272,084	--	--
<b>Total Assets</b>	<b>\$ 3,512,715</b>	<b>\$ 6,660,112</b>	<b>\$ 1,723,023</b>	<b>\$ 3,748,239</b>
<b>Liabilities</b>				
Current liabilities	\$ 53,758	\$ 96,771	\$ 122,736	\$ 409,865
Revenue bonds and notes payable	1,539,045	3,272,084	595,300	2,717,089
Capital leases	--	--	--	--
<b>Total Liabilities</b>	<b>1,592,803</b>	<b>3,368,855</b>	<b>718,036</b>	<b>3,126,954</b>
<b>Fund Equity</b>				
Contributed capital	--	--	--	--
Investment in general fixed assets	301	697	--	--
Retained earnings				
Reserved	--	--	--	451,100
Unreserved	--	--	1,004,987	170,185
Fund balances				
Reserved-Other	1,893,688	2,758,803	--	--
Unreserved Undesignated	25,923	531,757	--	--
<b>Total Fund Equity</b>	<b>1,919,912</b>	<b>3,291,257</b>	<b>1,004,987</b>	<b>621,285</b>
<b>Total Liabilities and Fund Equity</b>	<b>\$ 3,512,715</b>	<b>\$ 6,660,112</b>	<b>\$ 1,723,023</b>	<b>\$ 3,748,239</b>

**STATE OF NEW JERSEY  
CONDENSED BALANCE SHEET  
COMPONENT UNITS - AUTHORITIES  
JUNE 30, 1998  
(In thousands)**

	<b>New Jersey Transit Corporation</b>	<b>New Jersey Turnpike Authority</b>	<b>All Other Component Units Authorities</b>	<b>Total Component Units Authorities</b>
<b>Assets</b>				
Current assets	\$ 1,604,923	\$ 620,674	\$ 1,759,854	\$ 6,582,577
Receivables, net	64,355	7,867	2,407,685	9,269,335
Fixed asset, net	3,417,936	3,236,901	1,292,220	9,393,463
Amount to be provided for:				
Bonds and notes	--	--	931,211	5,742,340
<b>Total Assets</b>	<b>\$ 5,087,214</b>	<b>\$ 3,865,442</b>	<b>\$ 6,390,970</b>	<b>\$ 30,987,715</b>
<b>Liabilities</b>				
Current liabilities	\$ 648,240	\$ 136,725	\$ 782,902	\$ 2,250,997
Revenue bonds and notes payable	351,583	2,654,278	3,614,187	14,743,566
Capital leases	1,074,266	--	--	1,074,266
<b>Total Liabilities</b>	<b>2,074,089</b>	<b>2,791,003</b>	<b>4,397,089</b>	<b>18,068,829</b>
<b>Fund Equity</b>				
Contributed capital	3,081,820	--	129,854	3,211,674
Investment in general fixed assets	--	--	868	1,866
Retained earnings:				
Reserved	--	72,635	77,024	600,759
Unreserved	(68,695)	1,001,804	562,966	2,671,247
Fund balances				
Reserved-Other	--	--	215,277	4,867,768
Unreserved Undesignated	--	--	1,007,892	1,565,572
<b>Total Fund Equity</b>	<b>3,013,125</b>	<b>1,074,439</b>	<b>1,993,881</b>	<b>12,918,886</b>
<b>Total Liabilities and Fund Equity</b>	<b>\$ 5,087,214</b>	<b>\$ 3,865,442</b>	<b>\$ 6,390,970</b>	<b>\$ 30,987,715</b>

**STATE OF NEW JERSEY  
CONDENSED STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCE  
COMPONENT UNITS - AUTHORITIES  
JUNE 30, 1998  
(In thousands)**

**Governmental Fund Type**

	<b>New Jersey Educational Facilities Authority</b>	<b>New Jersey Health Care Facilities Financing Authority</b>	<b>All Other Component Units Authorities</b>	<b>Total Component Units Authorities</b>
<b>Revenues</b>				
Operating	\$ 317,617	\$ 372,152	\$ 105,774	\$ 795,543
<b>Expenditures</b>				
Current	389,680	258,740	48,905	697,325
Debt Service	161,781	409,144	113,916	684,841
Total Expenditures	551,461	667,884	162,821	1,382,166
Operating Income (Loss)	(233,844)	(295,732)	(57,047)	(586,623)
Other Financing Sources	179,314	193,362	197,396	570,072
Net Increase (Decrease) in Fund Balance for the Year	(54,530)	(102,370)	140,349	(16,551)
<b>Fund Balance Beginning of Year</b>	<b>1,974,141</b>	<b>3,392,930</b>	<b>1,082,820</b>	<b>6,449,891</b>
<b>Fund Balance End of Year</b>	<b>\$ 1,919,611</b>	<b>\$ 3,290,560</b>	<b>\$ 1,223,169</b>	<b>\$ 6,433,340</b>

STATE OF NEW JERSEY  
CONDENSED STATEMENT OF REVENUES, EXPENSES  
AND CHANGES IN RETAINED EARNINGS/FUND EQUITY  
COMPONENT UNITS - AUTHORITIES  
JUNE 30, 1998  
(In thousands)

**Proprietary Fund Types**

	New Jersey Highway Authority	New Jersey Housing And Mortgage Finance Agency	New Jersey Transit Corporation
Operating Revenues	\$ 199,677	\$ 255,727	\$ 453,723
Operating Expenses			
Depreciation & Amortization	23,005	1,551	191,860
Other	99,651	215,507	847,943
Operating Income (Loss)	77,021	38,669	(586,080)
Governmental Subsidies and Grants	(10,000)	--	359,913
Capital Contribution	--	--	414,964
Other Nonoperating Revenues (Expenses)	(18,953)	(1,991)	26,499
Income(Loss) before Operating Transfers	48,068	36,678	215,296
Operating Transfers In (Out)	--	--	--
Net Income	48,068	36,678	215,296
<b>Retained Earnings/Fund Equity Beginning of Year</b>	956,919	584,607	2,797,829
<b>Retained Earnings/Fund Equity End of Year</b>	\$ 1,004,987	\$ 621,285	\$ 3,013,125

STATE OF NEW JERSEY  
CONDENSED STATEMENT OF REVENUES, EXPENSES  
AND CHANGES IN RETAINED EARNINGS/FUND EQUITY  
COMPONENT UNITS - AUTHORITIES  
JUNE 30, 1998  
(In thousands)

**Proprietary Fund Types**

	<b>New Jersey Turnpike Authority</b>	<b>All Other Component Units Authorities</b>	<b>Total Component Units Authorities</b>
Operating Revenues	\$ 368,110	\$ 377,793	\$ 1,655,030
Operating Expenses			
Depreciation & Amortization	24,062	46,484	286,962
Other	159,700	289,320	1,612,121
Operating Income (Loss)	184,348	41,989	(244,053)
Governmental Subsidies and Grants	(12,000)	(34,137)	303,776
Capital Contribution	--	17,522	432,486
Other Nonoperating Revenues (Expenses)	<u>(149,518)</u>	<u>(108,769)</u>	<u>(252,732)</u>
Income(Loss) before Operating Transfers	22,830	(83,395)	239,477
Operating Transfers In (Out)	<u>--</u>	<u>--</u>	<u>--</u>
Net Income	22,830	(83,395)	239,477
<b>Retained Earnings/Fund Equity Beginning of Year</b>	<u>1,051,609</u>	<u>853,240</u>	<u>6,244,204</u>
<b>Retained Earnings/Fund Equity End of Year</b>	<u><u>\$ 1,074,439</u></u>	<u><u>\$ 769,845</u></u>	<u><u>\$ 6,483,681</u></u>

## A. Restatements

The New Jersey Housing and Mortgage Finance Agency retained earnings has been restated from \$580.2 million to \$584.6 million in accordance with GASB Statement No. 31.

The New Jersey Environmental Infrastructure Trust fund balance has been restated from \$699.8 million to \$704.4 million to properly reflect deferred charges relating to bonds payable.

The New Jersey Redevelopment Authority fund balance has been restated from \$33.8 million to \$26.5 million to properly record other receivables.

The New Jersey Transit Authority retained earnings has been restated from \$2,789.7 million to \$2,797.8 million in accordance with GASB Statement No. 31.

The New Jersey Water Supply Authority retained earnings has been restated from \$95.2 million to \$82.1 million to record the write off of costs to be recovered from future billings.

## B. Cash and Cash Equivalents

Governmental Accounting Standards Board Statement 3 requires the bank balances of deposits to be categorized to indicate the level of risk assumed by the entity. Category 1 consists of deposits that are insured or collateralized with securities held by the entity or by its agent in the entity's name. Category 2 consists of deposits collateralized with securities held by the pledging financial institutions trust department or agent in the entity's name. Category 3 consists of deposits which are uncollateralized.

The Component Units - Authorities generally classify as cash and cash equivalents all highly liquid investments with an original maturity of three months or less.

Cash and cash equivalents are categorized below for all discretely presented Authorities (expressed in thousands):

	<u>Category 1</u>	<u>Category 2</u>	<u>Category 3</u>	<u>Total Bank Balance</u>	<u>Total Carrying Balance</u>
Cash	\$ 14,485	\$ 165,325	\$ 12,113	\$ 191,923	\$ 192,404
Certificates of deposits and related items	200	288,919	129,320	418,439	419,202
<b>Total</b>	<u>\$ 14,685</u>	<u>\$ 454,244</u>	<u>\$ 141,433</u>	<u>\$ 610,362</u>	<u>\$ 611,606</u>

Cash and cash equivalents for proprietary and governmental component units total \$284.6 million and \$327.0 million respectively.

## C. Investments

The Authorities primarily invest in U.S. Government Securities, other Government bonds and securities, and mortgage backed certificates. Governmental Accounting Standards Board Statement 3 requires investments to be categorized to indicate the level of risk assumed by the entity. Category 1 consists of investments that are insured or registered or for

which the securities are held by the entity or its agent in the entity's name. Category 2 consists of uninsured and unregistered investments for which the securities are held by counterparties' trust department or agent in the entity's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the counterparties' trust department or agent but not in the entity's name. Investments are categorized below for all discretely presented Authorities (expressed in thousands):

	Carrying Amount				Market Value
	Category 1	Category 2	Category 3	Total	
Government bonds and obligations	\$ 116,335	\$ 681,823	\$ 525,861	\$ 1,324,019	\$ 1,343,884
Repurchase agreements	105,540	274,454	475,555	855,549	859,851
Other	4,715	10,480	1,919,342	1,934,537	1,943,699
Investments subject to risk categorization	<u>\$ 226,590</u>	<u>\$ 966,757</u>	<u>\$ 2,920,758</u>	<u>\$ 4,114,105</u>	<u>\$ 4,147,434</u>
Participation in State of New Jersey					
Cash Management Fund				1,395,273	1,395,273
Annuity Contracts				<u>105,763</u>	<u>105,763</u>
Total reported as investments				<u>\$ 5,615,141</u>	<u>\$ 5,648,470</u>

#### D. Receivables

Other receivables in the Casino Reinvestment Development Authority (\$132.2 million), the New Jersey Economic Development Authority (\$1.6 billion), the New Jersey Environmental Infrastructure Trust (\$495.1 million), the New Jersey Health Care Facilities Financing Authority (\$60.3 million), the New Jersey Higher Education Assistance Authority (\$103.2 million), and the New Jersey Transit Corporation (\$64.4 million), represent notes receivable due from various companies or individuals.

#### E. Fixed Assets

A summary reflecting changes in the discretely presented Authorities fixed assets and the resulting June 30, 1998 balances follows (expressed in thousands):

	Balance	Additions	Deductions	Balance
	July 1, 1997*			June 30, 1998
Land	\$ 800,225	\$ 4,274	\$ 3,560	\$ 800,939
Land improvements	3,870,362	220,321	50,744	4,039,939
Buildings and improvements	1,795,991	445,393	96,135	2,145,249
Machinery and equipment	990,848	118,013	137,327	971,534
Construction in progress	<u>1,308,930</u>	<u>445,860</u>	<u>328,988</u>	<u>1,425,802</u>
<b>Total</b>	<u>\$ 8,766,356</u>	<u>\$ 1,233,861</u>	<u>\$ 616,754</u>	<u>\$ 9,383,463</u>

\*As restated.

## Depreciation Method

Depreciation is calculated using the straight line method over the following useful life:

Land Improvements	10 - 100 yrs.
Buildings	15 - 60 yrs.
Machinery and Equipment	2 - 25 yrs.

The following table reflects the accumulated depreciation for the major classes of fixed assets reported by the discretely presented Authorities which use proprietary fund accounting (expressed in thousands):

	<b>Accumulated Depreciation</b>
Land improvements	\$ 142,922
Building and improvements	1,009,294
Machinery and equipment	1,136,885
<b>Total</b>	<b>\$ 2,289,101</b>

## F. Long-Term Obligations

A summary of long-term obligations for the discretely presented Authorities at June 30, 1998 is shown below (expressed in thousands):

	<b>Proprietary</b>
Revenue bonds and notes	\$ 9,001,226
Capital leases and installment obligations	1,074,266
<b>Total Long-Term Debt</b>	<b>\$ 10,075,492</b>
	<b>Governmental</b>
Revenue bonds and notes	\$ 5,742,340
<b>Total Long-Term Debt</b>	<b>\$ 5,742,340</b>

Certain Authorities issue their own revenue bonds and bond anticipation notes. Bond anticipation notes are generally repaid from the proceeds of revenue bonds to be issued from renewal of the notes, Federal or State aid, or other sources relative to the purpose of the issuance. Revenue bonds, except as disclosed, are not obligations of the State of New Jersey. The State of New Jersey has entered into an agreement with the New Jersey Economic Development Authority whereby the State has agreed to annually pay to the Economic Recovery Fund, maintained by the Authority, an amount equivalent to the amount due to the State each year by the Port Authority of New York and New Jersey pursuant to the regional economic development agreement subject to and dependent upon appropriations being made for such purposes by the State Legislature.

## 1. Debt Service Payments

The following schedule represents debt service payments for the next five years and thereafter (expressed in thousands):

<u>Fiscal Year</u>	<u>Proprietary Funds</u>
First	\$ 758,506
Second	762,459
Third	792,895
Fourth	877,356
Fifth	885,177
Thereafter	<u>11,843,283</u>
Total minimum debt service payments	15,919,676
Less: Amount representing interest	<u>(7,105,204)</u>
Present value of debt service payments	<u>\$ 8,814,472</u>

  

<u>Fiscal Year</u>	<u>Governmental Funds</u>
First	\$ 578,077
Second	533,388
Third	538,429
Fourth	524,498
Fifth	514,418
Thereafter	<u>7,186,466</u>
Total minimum debt service payments	9,875,276
Less: Amount representing interest	<u>(4,106,698)</u>
Present value of debt service payments	<u>\$ 5,768,578</u>

## 2. Changes in Long Term Debt

The following schedule represents the changes in the discretely presented Authorities long term debt (expressed in thousands):

	<u>Outstanding July 1, 1997</u>	<u>Proprietary Funds</u>		<u>Outstanding June 30, 1998</u>
		<u>Additions</u>	<u>Deductions</u>	
Revenue Bonds and Notes	\$ 8,853,213	\$ 445,255	\$ 297,242	\$ 9,001,226
Capital Leases and Installment Obligations	<u>640,471</u>	<u>450,350</u>	<u>16,555</u>	<u>1,074,266</u>
<b>Total</b>	<u>\$ 9,493,684</u>	<u>\$ 895,605</u>	<u>\$ 313,797</u>	<u>\$ 10,075,492</u>

  

	<u>Outstanding July 1, 1997*</u>	<u>Governmental Funds</u>		<u>Outstanding July 1, 1998</u>
		<u>Additions</u>	<u>Deductions</u>	
Revenue Bonds and Notes	\$ 5,681,198	\$ 569,460	\$ 508,318	\$ 5,742,340
<b>Total</b>	<u>\$ 5,681,198</u>	<u>\$ 569,460</u>	<u>\$ 508,318</u>	<u>\$ 5,742,340</u>

\*As restated.



### 3. Capital Lease and Installment Obligations

The following is a schedule by fiscal year of future minimum lease payments under capital leases together with the present value of the net minimum lease payments as of June 30, 1998 (expressed in thousands):

<u>Fiscal Year</u>	<u>Proprietary Funds</u>
First	\$ 52,291
Second	69,185
Third	107,333
Fourth	100,767
Fifth	92,217
Thereafter	<u>1,482,934</u>
Total minimum lease payments	1,904,727
Less: Amount representing interest	<u>(828,419)</u>
Present value of lease principal payments	<u>\$ 1,076,308</u>

### G. Fund Balance/Retained Earnings-Reserved-Other

The following significant fund balances have been reserved:

#### **New Jersey Educational Facilities Authority**

The reserve of \$1.9 billion represents \$0.4 billion reserved for debt service and construction projects and \$1.5 billion reserved for mortgage receivables.

#### **New Jersey Environmental Infrastructure Trust**

An amount of \$100.4 million is reserved for debt service payments.

#### **New Jersey Health Care Facilities Financing Authority**

An amount of \$2.7 billion is reserved for mortgage receivables.

#### **New Jersey Housing and Mortgage Finance Agency**

The reserve of \$451.1 million includes \$301.7 million reserved in accordance with the Agency's bond resolution, \$130.5 million reserved for their administrative fund, and \$18.9 million reserved for new mortgage loan programs.

### H. Subsequent Events

Subsequent to June 30, 1998, the New Jersey Environmental Infrastructure Trust Fund issued bonds in the amount of \$72 million.

## **I. Description of Authorities**

**Casino Reinvestment Development Authority (N.J.S.A. 5:12-153)**  
**1014 Atlantic Avenue**  
**Atlantic City, New Jersey 08401**  
**Fiscal Year Ending December 31, 1997**

The Authority was created in 1984 to maintain public confidence in the casino gaming industry as a tool of urban redevelopment throughout New Jersey and to directly facilitate the redevelopment of blighted areas by providing eligible projects in which licensees (casinos) can invest. The Authority encourages investment in, or financing of, projects which are made as part of a comprehensive plan to improve blighted areas or are targeted to benefit low through middle income residents. The Authority is also responsible for promoting the tourist industry in New Jersey, especially in Atlantic County.

**Hackensack Meadowlands Development Commission (N.J.S.A. 13:17-5)**  
**1 De Korte Park Plaza**  
**Lyndhurst, New Jersey 07071**  
**Fiscal Year Ending December 31, 1997**

The Hackensack Meadowlands Development Commission is a body corporate and politic established within the Department of Community Affairs under the provisions of the Hackensack Meadowlands Reclamation and Development Act of 1968. Pursuant to the Act, the Commission is authorized and empowered to be the planning and zoning agency for the reclaiming, planning, development, and redevelopment of the 19,730 acre Meadowlands District. The agency also has the responsibility to provide garbage disposal facilities for 118 communities in Bergen, Essex, Hudson, and Passaic counties.

The District consists of waterways, tidal flow lands, woodlands, marsh, and meadows contained within portions of fourteen municipalities and two counties, Bergen and Hudson. Through the issuance, if needed, of tax-exempt bonds and notes, the Commission is able to raise needed funds.

**New Jersey Development Authority For Small Businesses, Minorities And Women's Enterprise (N.J.S.A. 34:1B-49)**  
**200 South Warren Street**  
**P.O. Box 990**  
**Trenton, New Jersey 08625**  
**Fiscal Year Ending December 31, 1997**

The New Jersey Development Authority for Small Businesses, Minorities and Women's Enterprise, established in, but not of, the Department of Commerce and Economic Development, was created pursuant to Chapter 386 of P.L. 1985. The Authority was established to provide financial assistance to small businesses and businesses owned by minorities and women in order to encourage entrepreneurship within these groups.

**New Jersey Economic Development Authority (N.J.S.A. 34:1B-4)**  
**Capital Place One**  
**200 South Warren Street**  
**P.O. Box 990**  
**Trenton, New Jersey 08625**  
**Fiscal Year Ending December 31, 1997**

The New Jersey Economic Development Authority, created in 1974 as a public body corporate and politic, is authorized to arrange long-term, low-interest financing, and other forms of assistance to private firms and companies for the purpose of maintaining and expanding employment opportunities and enlarging the tax base of state and local governments in the State of New Jersey.

**New Jersey Educational Facilities Authority (N.J.S.A. 18A:72A-4)**  
**101 College Road East**  
**Princeton, New Jersey 08540-6601**  
**Fiscal Year Ending December 31, 1997**

The New Jersey Educational Facilities Authority was established in 1966 to provide a means for New Jersey public and independent colleges and universities to construct additional facilities through the financial resources of a public authority empowered to sell its debt instruments (bonds, notes and other obligations). The Authority may finance academic and auxiliary facilities for the public and the independent institutions of higher education.

**New Jersey Health Care Facilities Financing Authority (N.J.S.A. 26:21-4)**  
**Station Plaza Bldg. #4**  
**South Clinton and Yard Avenue**  
**P.O. Box 366**  
**Trenton, New Jersey 08625**  
**Fiscal Year Ending December 31, 1997**

The New Jersey Health Care Facilities Financing Authority, established in 1972 as a public body corporate and politic of the State, provides low-cost capital financing for the public and private not-for-profit health care institutions of the State.

**New Jersey Higher Education Assistance Authority - NJ Class (N.J.S.A. 18A:72-10)**  
**Office of Accounting**  
**P.O. Box 547**  
**Trenton, New Jersey 08625**  
**Fiscal Year Ending June 30, 1998**

This authority was established because there was found to be a need for a State program to make State sponsored student loans available to students who cannot obtain Federally guaranteed loans, either because those loans are not available, because the student does not meet the program eligibility requirements as defined by the federal government, or because the student has additional financial need unmet by Federally guaranteed student loans.

**New Jersey Environmental Infrastructure Trust (N.J.S.A. 58:11B-4)**  
**(replaces New Jersey Wastewater Treatment Trust)**  
**3131 Princeton Pike - Building 6**  
**P. O. Box 440**  
**Trenton, New Jersey 08625**  
**Fiscal Year Ending June 30, 1998**

The New Jersey Environmental Infrastructure Trust (formerly New Jersey Wastewater Treatment Trust), established in, but not of, the Department of Environmental Protection in 1985, is a body corporate and politic, with corporate succession. The purpose of the Trust is to make loans to and guarantee debt incurred by local government units to finance the cost of wastewater treatment system projects. The Trust may from time to time issue bonds, notes or other obligations in any principal amounts that the Trust deems necessary, up to an aggregate principal amount of \$600 million in order to provide sufficient funds to carry out its purpose.

**New Jersey Highway Authority (N.J.S.A. 27:12B-4)**  
**Executive Offices**  
**Garden State Parkway**  
**Woodbridge, New Jersey 07095**  
**Fiscal Year Ending December 31, 1997**

The New Jersey Highway Authority, created in 1952 as a body corporate and politic, is authorized to acquire, construct, operate, and maintain highway projects (specifically the toll portions of the Garden State Parkway) with the provision that the Governor shall have the right to veto any action, except collective bargaining; and that the approval of the Governor and State Treasurer or Comptroller shall be required prior to adoption of any bond resolution or revision of tolls. The Authority has also been responsible for construction and maintenance of the PNC Arts Center.

**New Jersey Housing And Mortgage Finance Agency (N.J.S.A. 55:14K-4)**  
**637 South Clinton Avenue**  
**P. O. Box 18550**  
**Trenton, New Jersey 08650-2085**  
**Fiscal Year Ending June 30, 1998**

The Housing and Mortgage Finance Agency (HMFA) makes mortgage and improvement loans to nonprofit and limited dividend sponsors for the construction or major rehabilitation of rental apartment housing for low and moderate-income families and senior citizens. In addition to providing financing, the Agency monitors and provides technical support in the planning, construction, and management of all developments in its portfolio. HMFA mortgage loan funds come from the sale of tax-exempt revenue bonds.

In promoting the availability of affordable homeownership financing, the Agency also provides low-interest mortgage and improvement loans to eligible residents throughout the State. Proceeds from the sale of tax-exempt mortgage revenue bonds enable the Agency to finance the purchase and improvement of one to four unit residences.

**New Jersey Redevelopment Authority (N.J.S.A 55:19-1)**  
**200 South Warren Street**  
**P. O. Box 990**  
**Trenton, New Jersey 08625**  
**Fiscal Year Ending December 31, 1997**

The New Jersey Redevelopment Authority was created pursuant to Chapter 62 of P.L. 1996, effective July 13, 1996, to provide assistance in the redevelopment and revitalization of New Jersey cities. The Authority is to provide financial, managerial, and technical assistance to persons, firms, or corporations that wish to undertake industrial, commercial, or civic projects within qualified municipalities.

**New Jersey Sports And Exposition Authority (N.J.S.A. 5:10-4)**  
**P. O. Box C-200**  
**East Rutherford, New Jersey 07073**  
**Fiscal Year Ending December 31, 1997**

The New Jersey Sports and Exposition Authority, established in 1971 as a public body corporate and politic with corporate succession, has been responsible for the financing, construction, and management of the Meadowlands Racetrack and Giants Stadium, both of which opened in 1976, and the Continental Airlines Arena which opened in July, 1981. The Authority is charged with the responsibility to own, operate, and build various facilities, located in the State of New Jersey, including the Atlantic City Convention Center Authority, for athletic and entertainment events, trade shows, and other expositions, and is authorized to issue bonds and notes and to provide the terms and security thereof.

**New Jersey Transit Corporation (N.J.S.A. 27:25-1)**  
**One Penn Plaza East**  
**Newark, New Jersey 07105**  
**Fiscal Year Ending June 30, 1998**

New Jersey Transit Corporation (NJ TRANSIT) was created by the New Jersey Public Transportation Act of 1979 and is empowered to acquire, own, operate, and contract for the operation of public transportation services.

NJ TRANSIT receives operating subsidies principally from the State of New Jersey by legislative appropriation and the Federal Government by defined formula grants under the Urban Mass Transportation Administration (UMTA). These government grants are used to support the operation of public transportation services.

NJ TRANSIT provides these services through the operation of bus and commuter rail subsidiaries. NJ TRANSIT also contracts with several motor bus carriers for certain transportation services. Under these contracts, NJ TRANSIT has the right to set fares and coordinate service levels and schedules. In addition, NJ TRANSIT contracts with the National Railroad Passenger Corporation (Amtrak) for the maintenance of certain NJ TRANSIT rolling stock and the use of Amtrak's northeast corridor, including propulsion costs and the cost of maintaining right-of-way.

**New Jersey Turnpike Authority (N.J.S.A. 27:23-3)**  
**P. O. Box 1121**  
**New Brunswick, New Jersey 08903**  
**Fiscal Year Ending December 31, 1997**

The New Jersey Turnpike Authority, created as a body corporate and politic by the New Jersey Turnpike Authority Act of 1948, is authorized to construct, maintain, repair, and operate turnpike projects at locations established by law. Furthermore, the Authority may issue turnpike revenue bonds or notes of the Authority, subject to prior approval by the Governor and by either or both the State Treasurer and the Comptroller of the Treasury, payable solely from tolls and other revenues of the Authority.

**New Jersey Water Supply Authority (N.J.S.A. 58:1B-4)**  
**P. O. Box 5196**  
**Clinton, New Jersey 08809**  
**Fiscal Year Ending June 30, 1998**

The New Jersey Water Supply Authority, created in 1981 as a public body corporate and politic, is authorized to acquire, finance, construct, and operate water supply systems. The Authority currently operates and maintains the Delaware and Raritan Canal and the Spruce Run/Round Valley Reservoir water supply system.

The Authority may, upon the request of a municipality, county, the State, or agencies thereof, enter into a contract to provide services for any water system project. All projects undertaken by the Authority shall conform to the recommendations of the New Jersey Statewide Water Supply Plan. Bonds of the Authority may be issued to finance these projects and the debt service on the bonds is payable from the revenues and other funds of the Authority.

**South Jersey Port Corporation (N.J.S.A. 12:11A-1)**  
**Second and Beck Streets**  
**Camden, New Jersey 08104**  
**Fiscal Year Ending December 31, 1997**

The South Jersey Port Corporation, an entity of the State's Department of Commerce and Economic Development, was created in 1968 by the South Jersey Port Corporation Act. The Act conferred upon the Corporation the powers to establish, acquire, construct, rehabilitate, improve, operate, and maintain marine terminals in the South Jersey Port District, including Mercer, Burlington, Camden, Gloucester, Salem, Cumberland, and Cape May counties. To this end, the Corporation may issue tax-exempt revenue bonds subject to the provisions and restrictions of the Marine Terminal Revenue Bond Resolution adopted November 30, 1970, which mandates the distribution of funds to various Port Corporation funds.

**South Jersey Transportation Authority (P.L. 1991, c.252)**  
**Farley Service Plaza**  
**P. O. Box 351**  
**Hammonton, New Jersey 08037**  
**Fiscal Year Ending December 31, 1997**

The South Jersey Transportation Authority created in 1992 is authorized and empowered to acquire, construct, maintain, operate, and support expressway and transportation projects including the Atlantic County International Airport. The Authority may issue revenue bonds or notes of the Authority subject to prior approval by the Governor and by either or both the State Treasurer and the Comptroller of the Treasury, payable solely from tolls and other revenues of the Authority.

## NOTE 19 - COMPONENT UNITS - COLLEGE AND UNIVERSITY FUNDS

Effective July 1, 1987, State colleges whose revenues and expenditures were previously accounted for in the General Fund of the State of New Jersey, were given autonomous status as a result of Chapters 42 and 88 of Public Law of 1988.

The financial statements of the colleges and universities have been prepared in accordance with the American Institute of Certified Public Accountants' "Industry Audit Guide - Audits of Colleges and Universities" and Governmental Accounting Standards Board (GASB) Statement 14, "The Financial Reporting Entity." Accordingly, the statements of these colleges and universities have been discretely presented in a separate column in the combined balance sheet. Additionally, the statement of changes in fund balances and statement of current funds, revenues, expenditures, and other changes have been presented in separate statements. The financial statements do not include the financial activity related to foundations and similar organizations within the colleges and universities.

Descriptions of the colleges and universities as well as addresses from which audit reports of the individual college and universities can be obtained is provided at the conclusion of this note.

### A. Fund Accounting

The financial activities of the colleges and universities are recorded in funds which classify the various transactions by specified activities or objectives. Fund balances of such funds are reported as reserved for higher education programs and higher education general endowment and similar funds. The financial statements presented here are an aggregation of these fund types. Data regarding these funds can be obtained in the audit reports of the individual college and university funds for the year ended June 30, 1998.

### B. Restatements

The beginning balances for the following funds have changed as follows:

	<u>Change</u>		<u>Amount</u>	<u>College/University</u>
Unrestricted	Net	decrease of	\$33,000	New Jersey Institute of Technology
	Net	decrease of	\$285,000	Rutgers, The State University
Restricted	Net	increase of	\$12,000	New Jersey Institute of Technology
	Net	decrease of	\$122,000	Rutgers, The State University
	Net	decrease of	\$176,000	University of Medicine and Dentistry
Plant	Net	increase of	\$974,000	The College of New Jersey
	Net	increase of	\$288,000	New Jersey Institute of Technology
	Net	increase of	\$51,000	Ramapo College of New Jersey
	Net	increase of	\$367,000	Rutgers, The State University
	Net	decrease of	\$385,000	University of Medicine and Dentistry
Endowment	Net	increase of	\$2,619,000	New Jersey Institute of Technology
	Net	increase of	\$35,790,000	Rutgers, The State University
	Net	increase of	\$9,107,000	University of Medicine and Dentistry

The majority of the net changes in fund balance is a reflection of the adoption of GASB Statement 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools."

## C. Cash and Cash Equivalents

Governmental Accounting Standards Board Statement 3 requires the bank balances of deposits to be categorized to indicate the level of risk assumed by the entity. Category 1 consists of deposits that are insured or collateralized with securities held by the entity or by its agent in the entity's name. Category 2 consists of deposits collateralized with securities held by the pledging financial institutions trust department or agent in the entity's name. Category 3 consists of deposits which are uncollateralized.

Cash and cash equivalents are categorized below for all college and university funds (expressed in millions):

	<b>Category 1</b>	<b>Category 2</b>	<b>Category 3</b>	<b>Total Bank Balance</b>	<b>Total Carrying Balance</b>
Cash	\$ 18.3	\$ 0.5	\$ 2.9	\$ 21.7	\$ 25.4
Cash with fiscal agents	22.7	2.8	0.5	26.0	24.3
Certificates of deposit and related items	2.5	1.3	145.1	148.9	148.8
<b>Total</b>	<b>\$ 43.5</b>	<b>\$ 4.6</b>	<b>\$ 148.5</b>	<b>\$ 196.6</b>	<b>\$ 198.5</b>

The following state colleges and universities had negative cash balances at June 30, 1998. These amounts have been reclassified and will be presented as accounts payable by fund as follows:

<b>Fund</b>	<b>College/University</b>	<b>Amount</b>
Unrestricted	New Jersey City University	\$ 53,280
	William Paterson University of New Jersey	504,225
	Richard Stockton College of New Jersey	17,218,934
	University of Medicine and Dentistry	14,550,000
Restricted	University of Medicine and Dentistry	2,249,000
Plant	William Paterson University of New Jersey	4,067
	University of Medicine and Dentistry	591,000
Endowment	William Paterson University of New Jersey	39
	University of Medicine and Dentistry	36,000

## D. Investments

Donated securities are carried at market value at the date of gift. Governmental Accounting Standards Board Statement 3 requires investments to be categorized to indicate the level of risk assumed by the entity. Category 1 consists of investments that are insured or registered or for which the securities are held by the entity or its agent in the entity's name. Category 2 consists of uninsured and unregistered investments for which the securities are held by counterparties'

trust department or agent in the entity's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the counterparties' trust department or agent but not in the entity's name. Investments of the colleges and universities are in accordance with the statutes of the State of New Jersey (see Note 4), regulations of governing boards, or applicable limitations set forth in gift instruments. Investments for all colleges and universities are detailed below (expressed in millions):

	<u>Category 1</u>	<u>Category 2</u>	<u>Category 3</u>	<u>Carry Amount</u>	<u>Market Value</u>
Government and Other	\$ 564.4	\$ 237.0	\$ --	\$ 801.4	\$ 795.9
Repurchase agreements	28.2	--	--	28.2	28.1
Industrial bonds and commercial paper	23.3	1.0	--	24.3	22.4
Telephone bonds	5.8	0.0	--	5.8	5.6
Utility bonds	0.0	0.5	--	0.5	0.5
Financial Companies - senior debt	53.4	9.1	--	62.5	61.5
Common Stock	176.8	21.9	0.1	198.8	160.4
Other	3.8	0.9	--	4.7	4.3
	<u>          </u>	<u>          </u>	<u>          </u>	<u>          </u>	<u>          </u>
Investments subject to risk categorization	<u>\$ 855.7</u>	<u>\$ 270.4</u>	<u>\$ 0.1</u>	<u>\$ 1,126.2</u>	<u>\$ 1,078.7</u>
Participation in State of New Jersey Cash Management Fund				<u>201.4</u>	<u>201.4</u>
Total reported as investments				<u>\$ 1,327.6</u>	<u>\$ 1,280.1</u>

## E. Patient Service Revenues

Patient revenues, which were \$425.6 million during Fiscal Year 1998, are recognized at the time of service, net of allowances applicable to third-party payers, charity, and bad debts.

## F. Departmental Receivables

An allowance for doubtful receivables is provided for estimated losses expected to be incurred in collection. The estimated losses are based on historical collection experience and a review of the status of existing receivables.

## G. Fixed Assets

Fixed Assets are stated principally at cost at date of acquisition or fair value at date of donation in the case of gifts. Rutgers, the State University and the University of Medicine and Dentistry have elected to record depreciation in accordance with FASB Statement No. 93, "Recognition of Depreciation by Not-for-Profit Organizations" (expressed in millions):

	<u>College and University Funds</u>
Land	\$ 99.6
Land improvements	76.5
Building and improvements	2,771.9
Machinery and equipment	1,002.1
Construction in progress	<u>181.3</u>
Total Fixed Assets	4,131.4
Less: Accumulated depreciation	<u>1,082.5</u>
<b>Total Net Fixed Assets</b>	<u><u>\$ 3,048.9</u></u>



## H. Pension and Retirement Benefits

Retirement benefits for the majority of eligible full-time employees are provided under various pension agreements, namely the Public Employees' Retirement System (Note 16), the Teachers' Pension and Annuity Fund, and the Teachers' Insurance and Annuity Association College and Retirement Equity Fund. Under these arrangements, the plan participants make annual contributions and the State provides the employer portion of the contribution directly. Contributions made by the State in Fiscal Year 1998 amounted to \$73.2 million. In addition to the above major plans, some employees of Kean University, Montclair State University, Rowan University and The College of New Jersey are covered under the Police and Firemen's Retirement System and some employees of the University of Medicine and Dentistry are covered under retirement systems of the City of Newark. A summary of the State contribution is as follows (expressed in millions):

<u>College/University</u>	<u>State Contribution</u>
The College of New Jersey	\$ 3.0
Thomas A. Edison State College	0.4
New Jersey City University	1.5
Kean University	1.7
Montclair State University	4.4
New Jersey Institute of Technology	3.1
William Paterson University	2.2
Ramapo College of New Jersey	1.7
Rowan University	2.4
Rutgers, The State University of New Jersey	21.8
Richard Stockton College of New Jersey	2.0
University of Medicine and Dentistry	<u>29.0</u>
Total	\$ <u><u>73.2</u></u>

## I. Notes Payable

A summary of notes payable as of June 30, 1998 is as follows (expressed in millions):

<u>College/University</u>	<u>Amount</u>
Ramapo College of New Jersey	\$ 0.3
Rutgers, The State University	<u>2.0</u>
Total	\$ <u><u>2.3</u></u>

## J. Bonds Payable and Other Debt

A summary of bonds issued and outstanding for all colleges and universities as of June 30, 1998 is as follows (expressed in millions):

<u>College/University</u>	<u>Outstanding June 30, 1998</u>
College of New Jersey	\$ 170.5
New Jersey Institute of Technology	89.5
Rowan University	88.5
Rutgers, The State University of NJ	396.3
University of Medicine and Dentistry	<u>201.8</u>
Total	\$ <u><u>946.6</u></u>

Repayments of principal amounts of long-term debt exclusive of the debt-related to Raritan Valley Hospital for the next five years and thereafter are as follows (expressed in millions):

<u>Fiscal Year</u>	<u>Amount</u>
1999	\$ 53.4
2000	54.1
2001	55.1
2002	54.7
2003	55.6
Thereafter	673.7
Total	<u>\$ 946.6</u>

## K. Capitalized Lease Obligations

A summary of the capitalized lease obligations for all colleges and universities as of June 30, 1998 is as follows (expressed in millions):

<u>College/University</u>	<u>Outstanding June 30, 1998</u>
Thomas A. Edison State College	\$ 1.3
New Jersey City University	33.7
Kean University	37.3
Montclair University	60.7
William Paterson University	27.0
Ramapo College of New Jersey	26.8
Rutgers, The State University of New Jersey	64.9
Richard Stockton College of New Jersey	59.2
Total	<u>\$ 310.9</u>

At June 30, 1998, the above colleges and universities had future lease payments as shown in the following (expressed in millions):

<u>Fiscal Year</u>	<u>Amount</u>
1999	\$ 30.7
2000	26.5
2001	26.9
2002	25.6
2003	27.0
Thereafter	350.2
Total Lease Payments	486.9
Less : Amount Representing Interest	176.0
Present Value of Lease Payments	<u>\$ 310.9</u>

## L. Self Insurance Reserve Fund

The University of Medicine and Dentistry of New Jersey Self Insurance Reserve Fund is accounted for within a trust fund maintained by the State of New Jersey.

## M. Commitments and Contingencies

The colleges and universities are a party to various legal actions arising in the ordinary course of their operations. While it is not feasible to predict the ultimate outcome of these actions, it is the opinion of management that the resolution of these matters will not have a material adverse effect on the financial statements.

## **N. Description of Colleges and Universities**

**The College of New Jersey (N.J.S.A. 18A:62-1)**  
**Hillwood Lakes**  
**Trenton, New Jersey 08625**

The College of New Jersey founded in 1855, came under the general policy control of the State Board of Higher Education effective July 1, 1967. Operation and management are vested in a nine-member Board of Trustees appointed by the State Board of Higher Education, subject to the approval of the Governor.

The College offers over 60 undergraduate degrees and more than 20 graduate degree and certification programs through five schools: Arts and Sciences, Business, Education, Nursing, and Technology. Other programs offered are the cooperative education program, international/national study options, continuing education, and the Institute for Public and Private Service.

The College is located in Ewing Township, Mercer County, on 255 acres. Its 36 buildings include the 550,000 volume Roscoe L. West Library, the Holman Hall Art Gallery, the Brower Student Center, 13 academic computer laboratories, and the collegiate recreation and athletic facilities complex.

**Thomas A. Edison State College (N.J.S.A. 18A:62-1)**  
**101 West State Street**  
**Trenton, New Jersey 08625**

Thomas A. Edison State College was founded by the State Board of Higher Education on July 1, 1972, and was officially established as the ninth State college under the terms of the State College Law (N.J.S.A. 18A:62-1 et seq.) on May 18, 1973. The operations and management of the College were vested in its Board of Trustees, appointed by the State Board of Higher Education, with the approval of the Governor.

The mission of the College is to evaluate college-level learning, regardless of its source. To achieve this mission, the College has been authorized:

1. To award college credit through college proficiency examinations, the assessment of prior learning and/or the evaluation of transfer credits and special credentials, and to award associate and baccalaureate degrees to individuals who have met the degree requirements as established by the Academic Council of the College.
2. To develop and administer the Thomas A. Edison State College examination and Portfolio Assessment Programs as basic means through which Edison students may satisfy degree requirements.
3. To encourage the availability of college-level learning opportunities through cooperation with all types of institutions that are now providing, or have the potential to provide, college-level learning experiences outside the traditional modes of higher education. In developing these cooperative arrangements, the College will not provide instruction directly but will award credit for such educational experiences either through the evaluation of noncollegiate programs or the direct testing of student learning outcomes.
4. To develop linkages with or create educational delivery systems built around contemporary telecommunications technology which will provide the distant learner with information and guidance on educational opportunities, modes of support for independent study and assessment, and access to media-based instruction and testing.

The College maintains three permanent educational counseling centers in East Orange, Trenton, and Cherry Hill which are open to all residents who wish information and advice concerning educational opportunities available to them within the State system of higher education.

**Kean University Of New Jersey (N.J.S.A. 18A:62-1)**  
**Morris Avenue**  
**Union, New Jersey 07083**

Kean University of New Jersey is a public, State-supported, four-year, co-educational institution of higher education. It is located in Union Township, and is situated on a 120-acre campus, which includes a six-acre woodlands preserve. The College traces its history to 1855 when it was founded by and in the City of Newark. For more than a century, its accomplishments and reputation were primarily associated with contributions made in the area of teacher education. In 1913 the College became a State institution, and in 1958 moved to its present location on property which had been a part of the Kean Estate. The operation and management of the University is vested in its nine-member Board of Trustees appointed by the State Board of Higher Education, subject to the approval of the Governor.

The campus currently contains 26 structures, including modern classroom buildings, a science complex, a 1,000-seat theatre for the performing arts, a library, a child study institute, athletic and recreational facilities, student apartments, and a student center. The 28-acre east campus, one quarter mile from the main campus, includes athletic fields, recreation facilities, and certain student and academic support programs.

**Montclair State University (N.J.S.A. 18A:62-1)**  
**Valley Road**  
**Upper Montclair, New Jersey 07043**

Montclair State University is recognized as a public institution of higher education by the State of New Jersey. This recognition is supported by annual appropriations from the State to the University. On April 27, 1994 the institution obtained university status.

The University, which began in 1908 as a two-year Normal School, came under the general policy control of the State Board of Higher Education on July 1, 1967. The operation and management of the University is vested in its own nine-member Board of Trustees appointed by the State Board of Higher Education, subject to the approval of the Governor. The University offers a broad spectrum of general liberal arts education and professional studies for more than 12,000 students for both full-time and part-time undergraduate and graduate programs.

The main campus of the University has 202 acres divided between the town of Montclair in Essex County and the municipalities of Little Falls and Clifton in Passaic County. Presently over 40 buildings comprise the physical plant, including campus housing for nearly 2,000 students, and a Student Center Annex.

The University also operates a 30-acre nature preserve at Lake Valhalla (Morris County) and, as part of the University School of Conservation, a 240-acre environmental education center in Stokes State Forest (Sussex County).

**New Jersey City University (N.J.S.A. 18A:62-1)**  
**2039 Kennedy Boulevard**  
**Jersey City, New Jersey 07305**

New Jersey City University, located in Hudson County, is dedicated to urban programs designed to meet the complex economic, social, and educational problems of the "inner" cities of metropolitan New Jersey. The urban mission is unique among the State colleges, and in order to strengthen this mission, the University has embarked on a three-year plan designed to make it the premier Cooperative Education University in the State. The University serves thousands of residents of the northeast corner of the State. Ten percent of the student population is comprised of men and women from the other areas of New Jersey, adjacent states and foreign countries. The operation and management of the College is vested in its nine-member Board of Trustees appointed by the State Board of Higher Education, subject to the approval of the Governor.

Special features of the campus include the A. Harry Moore Laboratory School for Special Education, the Peter W. Rodino, Jr. Institute of Criminal Justice, the Center for the Advancement of Teaching and Learning (CATALYST), the Center for Occupational Education, the Adult Education Center, the Media Arts Center, and the Margaret Williams Theater for the Performing Arts. The University has 15 acres of athletic fields, three gymnasiums, a swimming pool, a modern dance studio, and three auditoriums, in addition to its 110 classrooms and laboratories.

**New Jersey Institute Of Technology (N.J.S.A. 18A:64E-4)**  
**323 Dr. Martin Luther King Jr. Boulevard**  
**Suite 22E**  
**Newark, New Jersey 07102**

The Institute is recognized as a public institution of higher education by the State of New Jersey. The recognition is supported by an annual contract between the Institute and the State whereby the Institute agrees to render services of public higher education for the State of New Jersey. In return, the State appropriates funds to support the Institute.

The Institute was founded in 1881 (N.J.S.A. 18A:64E-1 et seq.). For more than three decades, the State Board of Education contracted annually with the New Jersey Institute of Technology, formerly Newark College of Engineering, for services in public higher education. Effective July 1, 1967, the contractual relationship is with the State Board of Higher Education (N.J.S.A. 18A:3-14).

The physical plant is located in Newark on 34 acres and is comprised of 16 buildings, including classroom-laboratory buildings, gymnasium, library, theatre, residence hall, maintenance building, parking lots, and playing fields.

**The William Paterson University Of New Jersey (N.J.S.A. 18A:62-1)**  
**300 Pompton Road**  
**Wayne, New Jersey 07470**

The William Paterson University of New Jersey, founded in Paterson in 1855, was relocated in 1951 to the Boroughs of Wayne, Haledon, and North Haledon, Passaic County. Effective July 1, 1967, the State Board of Higher Education became responsible for general oversight of the College, but the operation and management of the University is vested in its own nine-member Board of Trustees appointed by the State Board of Higher Education, subject to the approval of the Governor.

The University offers 33 baccalaureate and 13 master degree programs through seven schools: The Arts and Communication, Education and Community Services, Health Professions and Nursing, Humanities, Management, Science, and Social Science.

The University is located on 250 acres and has 20 major buildings. Academic buildings include color television studios, modern facilities, science laboratories, fine arts studios, a 1,000-seat theatre, classrooms, an academic/administrative computer center, a gymnasium and pool, and a library. Other facilities include a student center, a multipurpose recreation center, athletic fields, dormitory, and apartments for 1,551 students.

**Ramapo College Of New Jersey (N.J.S.A. 18A:62-1)**  
**505 Ramapo Valley Road**  
**Mahwah, New Jersey 07430**

Ramapo College of New Jersey was established by the Legislature in 1968 and opened in September, 1971. Responsibility for the operation and management of the College is vested in its own nine-member Board of Trustees appointed by the State Board of Higher Education, subject to the approval of the Governor. The College is located in the foothills of the Ramapo Mountains in Northwest Bergen County, close to the New York State border. The wooded, almost rural setting is enhanced by the award winning barrier-free modern buildings and the student apartments. Facilities include modern academic buildings, library, science building, student center, and an athletic complex which includes a gymnasium, an NCAA-size swimming pool, tennis courts, and a variety of playing fields.

**Rowan University (N.J.S.A. 18A:62-1)**  
**Linden Hall**  
**Glassboro, New Jersey 08028**

Rowan University was founded in 1923 and effective July 1, 1967, came under the general policy control of the State Board of Higher Education. Under the Higher Education Act of 1966, the University and all the other State colleges became multipurpose institutions with emphasis on the liberal arts and sciences and various professional areas. The University offers a full range of baccalaureate degree programs and selected master degree programs through its Schools of Liberal Arts and Sciences, Business Administration, Fine and Performing Arts, and Professional Studies. The operation and management of the University is vested in the College Board of Trustees (N.J.S.A. 18A:64-1 et seq.). The work of the University is centered on the main campus in Glassboro and the branch campus in Camden; courses are offered at several off-campus locations.

The University is located in Glassboro, Gloucester County, on 200 acres and in 1987 included 48 buildings comprised of administrative offices, library, dormitories, apartments, classrooms, gymnasium, athletic team house, theatre/auditorium, maintenance shop, heating plant, student center, bookstore, and Holly Bush (the Whitney Mansion that was the site of the Johnson-Kosygin Summit Conference in 1967).

**Rutgers, The State University (N.J.S.A. 18A:65-12)**  
**Administration Building -- Room 308**  
**Davidson Road**  
**Piscataway, New Jersey 08855**

Founded in 1766 as one of the colonial colleges, Rutgers became The State University in 1956 (N.J.S.A. 18A:65-1 et seq. as amended) with a reorganized Board of Trustees and a newly created Board of Governors. The membership of the Board of Governors consists of ex-officio members, the Chancellor of the Department of Higher Education of New Jersey, the President of the Corporation and 11 voting members, six of whom are appointed by the Governor of the State with the advice and consent of the Senate, and five of whom are appointed by the Board of Trustees from among its members. The Board of Governors has general supervision over the University operations. The Board of Trustees acts in overall advisory capacity and controls certain properties, funds, and trusts. The State Board of Higher Education (N.J.S.A. 18A:62-1 et seq.) is responsible for the coordination and general financial oversight of Rutgers as a part of the State system of higher education.

The University provides instruction to approximately 90,000 full and part-time students enrolled in instructional programs in its graduate and undergraduate colleges, schools, summer session, and continuing education programs.

Research, the second major area of University responsibility, has earned the support of commerce, industry, State and Federal governments, societies, and philanthropic organizations, as well as financing from the University funds.

Extension services, designed to take the University teaching function directly to the people of the State, is a major responsibility. Such services range from the work of the county agricultural, home economics, and 4-H Club agents to non-credit courses, including postgraduate work in technical and professional fields.

**Richard Stockton College of New Jersey (N.J.S.A. 18A:62-1)**  
**Administration and Finance Building**  
**Pomona, New Jersey 08240**

Richard Stockton College of New Jersey was authorized in the 1968 Bond Referendum and admitted its first students in September, 1971. The operation and management of the College are vested in a ten-member Board of Trustees appointed by the State Board of Higher Education, subject to the approval of the Governor. The College is under the general policy direction of the State Board of Higher Education.

The College is located on a 1,600-acre campus in Galloway Township in the pine barrens of New Jersey. Academic facilities accommodate approximately 4,000 full-time equivalent students. Campus housing is available for 1,830 students, with both apartment and dormitory style living arrangements. The College is the only four-year academic institution in the rapidly developing region of South Jersey.

**University Of Medicine And Dentistry Of New Jersey (N.J.S.A. 18A:64G-4)**  
**30 Bergen Street**  
**Newark, New Jersey 07107**

The University of Medicine and Dentistry of New Jersey is governed and managed by a Board of Trustees appointed by the Governor with Senate confirmation and administered by a President as the Chief Executive Officer. The primary purposes of the institution are the education of health care personnel including physicians, dentists, and allied health professionals, medical and dental research, and the provision of health care to the people of New Jersey.

The University is composed of three medical schools (two Allopathic and one Osteopathic), a dental school, a graduate school of biomedical sciences, and a school of allied health professions. Its medical programs are centered in Newark, Piscataway and Camden. It operates a hospital and two community mental health care centers which serve as both health care and teaching facilities.

In addition to its wholly owned facilities, the University is affiliated for teaching purposes at either, or both, the undergraduate and graduate level with 54 community hospitals and health care agencies, five community colleges, seven State colleges and universities, and three independent universities.

## **NOTE 20 - CONTINGENT LIABILITIES**

### **General Fund**

At any given time, there are various numbers of claims and cases pending against the State, State agencies, and employees, seeking recovery of monetary damages. The majority of these claims have historically proven to be substantially less value than originally claimed. The State does not formally estimate its reserve representing potential exposure for these claims and cases. As of June 30, 1998, the exact amount involved in these legal proceedings is not fully determinable.

### **Special Revenue Funds**

#### **New Jersey Automobile Insurance Guaranty Fund**

Various insurers licensed to write property and casualty insurance in the State have filed suit against the State contending that their assessments are being used to retire debt of the Market Transition Fund (MTF). The plaintiffs contend that assessments dating back to 1990 are in dispute, challenge the constitutionality of the assessments and legislation which allow the assessment, and request that the monies assessed since 1990 be returned. The ultimate disposition of this suit is not determinable at this time.

#### **New Jersey Lawyers Fund for Client Protection**

Claims of approximately \$17.8 million have been filed against this fund by individuals and companies seeking reimbursement for losses resulting from the alleged dishonest conduct by members of the Bar of the State of New Jersey. The ultimate disposition of these claims is not determinable at this time.

#### **New Jersey Spill Compensation Fund**

As of June 30, 1998, claims totaling \$23.0 million have been filed against the Fund by third parties for damages caused by spills. These claims have not reached the stage in the judicial process where reasonable amounts have been established, and therefore, are not classified as liabilities under generally accepted accounting principles.

#### **Sanitary Landfill Facility Contingency Fund**

Various claims totaling approximately \$20.0 million have been filed against this Fund by individuals, local municipalities, and school districts. In addition, there are a number of similar claims for unspecified dollar amounts which are pending. The ultimate disposition of these claims is not determinable at this time.

## **Capital Project and Special Revenue Funds**

Due to delays in construction and design problems, various claims for damages have been filed with respect to the following funds (expressed in millions):

Correctional Facilities Construction Fund of 1987	\$ 3.8
1983 New Jersey Green Acres Fund	0.3
Public Purpose Buildings Construction Fund	3.4
Special Transportation Fund	23.0

Fund management is presently evaluating the claims. There has been no determination as to the ultimate amount for which these funds will be liable.

## **Trust Funds**

### **New Home Warranty Security Fund**

Due to deficiencies in fire retardant plywood, homeowners faced with emergent needs may file claims against the Fund as a means of immediate remediation. The amount of these claims is not determinable at this time. The law also allows the State to pursue claims against any party responsible for the defective plywood in order to recover costs of remediation.

### **Real Estate Guaranty Fund**

Claim payments, as certified by court orders, are made to persons aggrieved by the unlawful practices of real estate brokers or salesmen. As of June 30, 1998, there were various cases pending with a maximum possible exposure to the Fund of approximately \$.5 million. The ultimate disposition of these claims is not determinable at this time.

### **University of Medicine and Dentistry of New Jersey Self Insurance Reserve Fund**

As of June 30, 1998, an independent study was performed which estimated an aggregate potential exposure for tort and medical malpractice claims of approximately \$86.1 million. The State has the ultimate liability for any claims in excess of the resources of the fund.

## **Federal Programs**

Under the terms of various grant awards, expenditures from Federal funds are subject to audit. As of June 30, 1998, audits of expenditures for Fiscal Year 1998 and prior years may not be completed. Disallowances which may result from these audits are not determinable at this time. As of June 30, 1998, it is management's opinion that disallowances, if any, would not be material.

## **Pension Funds**

The Teaneck Board of Education has filed an action against the Teachers' Pension and Annuity Fund (TPAF) seeking compensatory damages as well as declaratory relief. The basis for the lawsuit is Teaneck's contention that its initial per annum cost for participating in an early retirement incentive program for teachers should be approximately \$210,000 less than was actually calculated. Teaneck alleges a violation of due process, breach of contract, and three counts of negligence against the State. If Teaneck prevails, the impact could approach \$3.5 million in reduced employer contributions over the twenty-eight year period of the retirement program. Further, if Teaneck prevails and similarly situated school boards file like claims for relief, the impact could well exceed tens of millions of dollars over the period at issue. The plaintiff's complaint was dismissed. The plaintiff has filed an appeal against this dismissal. The ultimate disposition of this suit is not determinable at this time.



## **NOTE 21 - YEAR 2000**

The State of New Jersey has implemented a plan to address the Year 2000 data processing problem and ensure the continuation of government operations into the Year 2000 and beyond.

Formal planning for the Year 2000 commenced in 1997 with the requirement that the various State departments submit comprehensive three year action plans identifying all Year 2000 impacts, strategies, timeframes for addressing these impacts, and estimates of cost. In addition, external parties have been requested to submit their plans for addressing the Year 2000 problem. The State imposed a moratorium during Fiscal Year 1998 on all non-year 2000 related data processing activities to ensure availability of resources for Year 2000 compliance. Agencies were directed to review current and ongoing technology initiatives in light of the moratorium and suspend all those that are not considered mission critical. This moratorium will remain in effect until each agency can certify that it is Year 2000 compliant.

With respect to remediation of the Year 2000 problem, the State's Office of Information Technology (OIT) is utilizing in-house and vendor resources to renovate over 65 million lines of code. Departments have quick access to vendor resources for renovating in-house applications, and to a State web site where current Year 2000 compliance information is available. Test tools have been purchased and testing environments have been established. In addition, all new equipment, software, systems, or enhancements purchased by the State must be Year 2000 compliant.

OIT is monitoring Year 2000 compliance on a quarterly basis and is providing assistance and assigning resources to accelerate compliance for mission critical systems. With work completed or in progress on all mission critical systems, most compliance testing is expected to be completed by mid-1999. While there can be no guarantee that all the State's mission-critical and high-priority computer systems will be Year 2000 compliant, the State is concentrating efforts so that there will not be an adverse impact upon State operations or State finances as a result. Departmental systems are in varying stages of remediation.

The total estimated cost to the State to achieve Year 2000 compliance is \$132 million. Approximately \$55 million of expenditures have been incurred as of June 30, 1998.

Colleges and universities, authorities, municipal, county and local sub-divisions will address Year 2000 in their separately issued financial reports.

## **NOTE 22 - SUBSEQUENT EVENTS**

Subsequent to June 30, 1998, the State issued \$700 million of short term notes in the form of commercial paper. Final maturity of the notes is June 15, 1999.